

# Muskrat Falls Development

## Presentation to the PUB – July, 2011

Boundless Energy



# Presentation Outline

1. Purpose of Presentation
2. Provincial Energy Plan
3. Meeting Domestic Power Needs
4. Analyzing the Alternatives
5. Electricity Rates
6. Selecting the Development Alternative
7. Current Project
8. Going Forward/Project Implementation
9. Summary

# Purpose

- To describe the process used by Nalcor Energy to arrive at the decision to develop the Muskrat Falls (MF) and Labrador-Island Link (LIL) projects
- To present an evaluation of Muskrat Falls as a preferred means of meeting the electricity needs of the Island, compared to other available options
- To provide an overview of the analysis undertaken in support of the decision
- To provide an overview of the MF and LIL projects
- To demonstrate the readiness of the Nalcor Energy – Lower Churchill Project (NE-LCP) team to execute the project

# Provincial Energy Plan

# Provincial Energy Plan

- Outlines long-term vision for developing NL's Energy Warehouse
- Creation of Nalcor to implement
- Relevant Energy Plan Objectives:
  - Meeting provincial electricity needs
  - Re-investing wealth from non-renewable oil resources into renewable projects
  - Replacing Holyrood Thermal generating Station (HTGS) with non-emitting alternative, or installing scrubbers and electrostatic precipitators .

# Meeting Domestic Power Needs

# Forecasting Electricity Supply and Demand

- NL Hydro Systems Planning group continually assesses supply and demand for electricity
- Makes recommendations on how to ensure system is able to meet demand
- Long lead times involved with developing new generation and associated transmission infrastructure necessitates long term planning
- Culminates in an annual PUB-filed report on Generation Planning Issues

# Forecasting Electricity Supply and Demand

- Rigorous demand forecast completed annually by Hydro to determine requirements so there is electricity available when people need it
- Domestic
  - Driven by economic growth and electric heated homes.
  - 86% of new homes have electric space heating: conversions from oil as oil prices rise
  - On average, 50% of home electricity costs and usage are from electric heat
  - Domestic demand has grown steadily over time and will continue
- Industrial
  - Vale Inco smelter, average 92MW (0.73 TWh annually) at full production
- Mills in Stephenville (2006) and GFW (2009) closing meant a 5-6 year delay in needing new generation

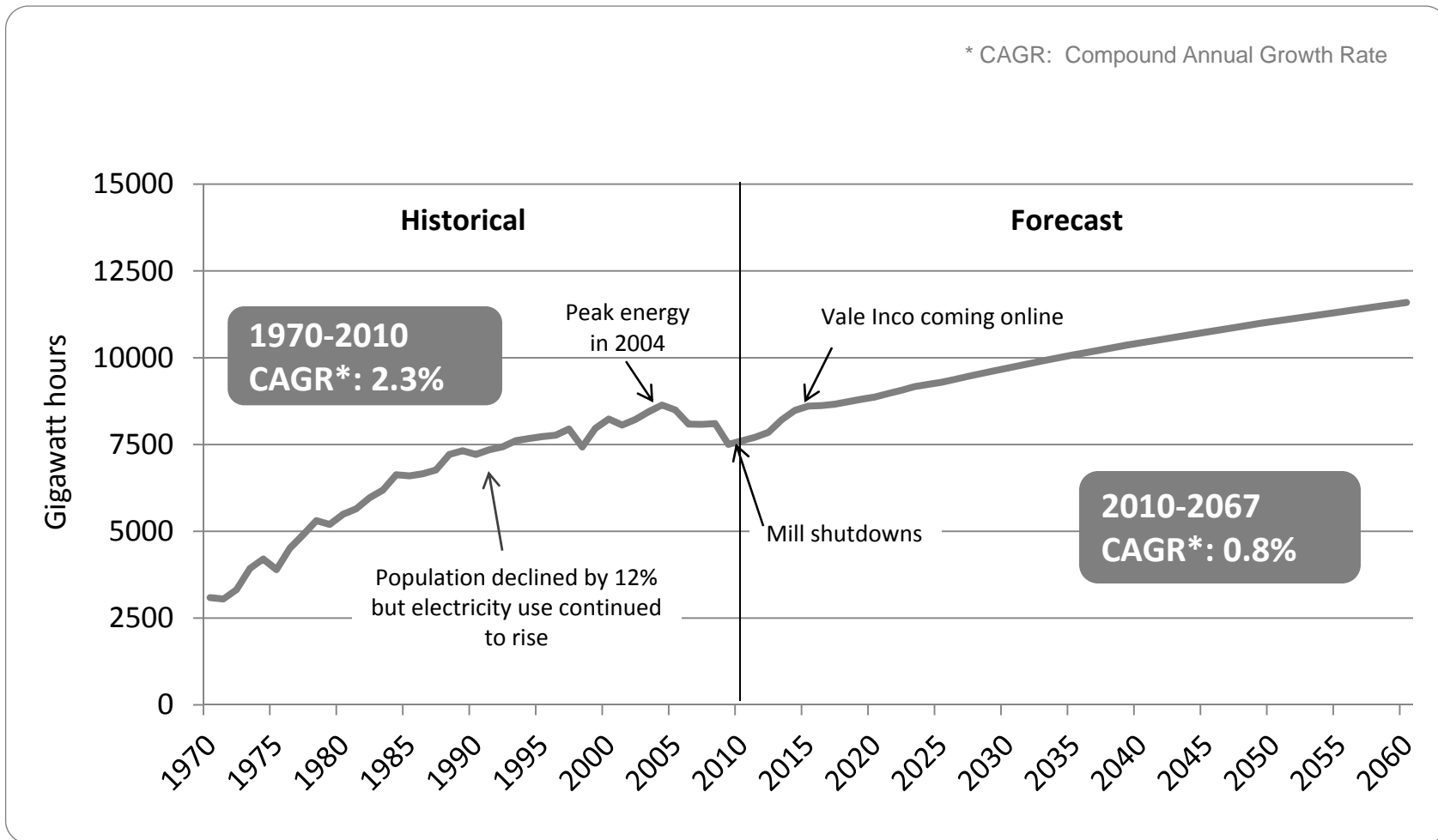


# Forecasting Electricity Supply and Demand - Methodology

- Econometric demand model for Island interconnected utility load (NP + Hydro Rural)
- Historical data modeled from 1967 to present with econometric forecast for 20 year period
- Main drivers are Provincial economic forecast and energy prices (Provincial Gov't, PIRA and Hydro)
- Hydro's Industrial load requirements through direct customer contact
- Post 2029 forecast by trend with growth rate adjustments for electric heat saturation

# Historical & Forecast Electricity Needs

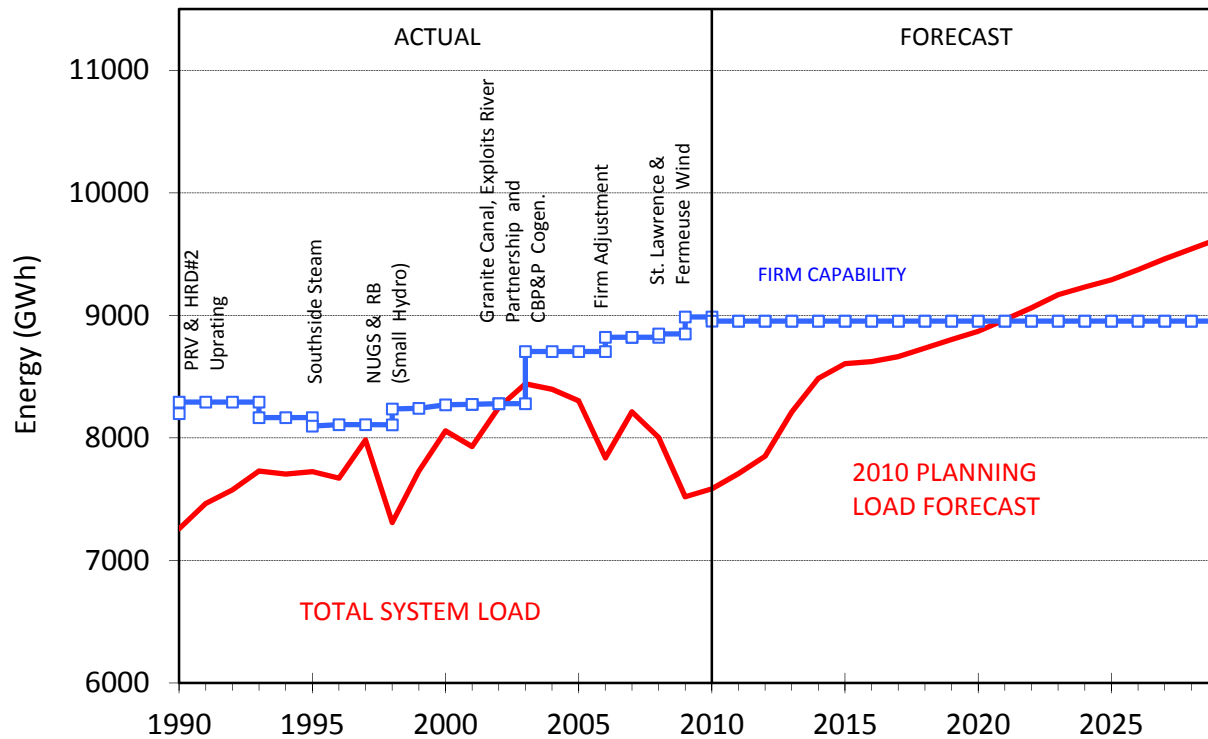
Load forecast is realistic and reflective of the expected provincial demand



# Island Requirements

Additional generation required by 2015 for capacity deficits

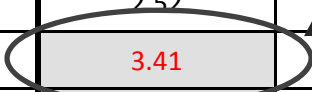
Island Interconnected System Capability vs. Load Forecast



# Capacity/Energy Deficit – Forecast

Year	Island Load Forecast		Existing System		LOLH (hr/year) (limit: 2.8)	Energy Balance (GWh)
	Maximum Demand (MW)	Firm Energy (GWh)	Installed Net Capacity (MW)	Firm Capability (GWh)	HVdc Link/Isolated Island	HVdc Link/Isolated Island
2010	1,519	7,585	1,958	8,953	0.15	1,368
2011	1,538	7,709	1,958	8,953	0.22	1,244
2012	1,571	7,849	1,958	8,953	0.41	1,104
2013	1,601	8,211	1,958	8,953	0.84	74
2014	1,666	8,485	1,958	8,953	2.52	46
2015	1,683	8,606	1,958	8,953	3.41	347
2016	1,695	8,623	1,958	8,953	3.91	330
2017	1,704	8,663	1,958	8,953	4.55	290
2018	1,714	8,732	1,958	8,953	5.38	221
2019	1,729	8,803	1,958	8,953	6.70	150

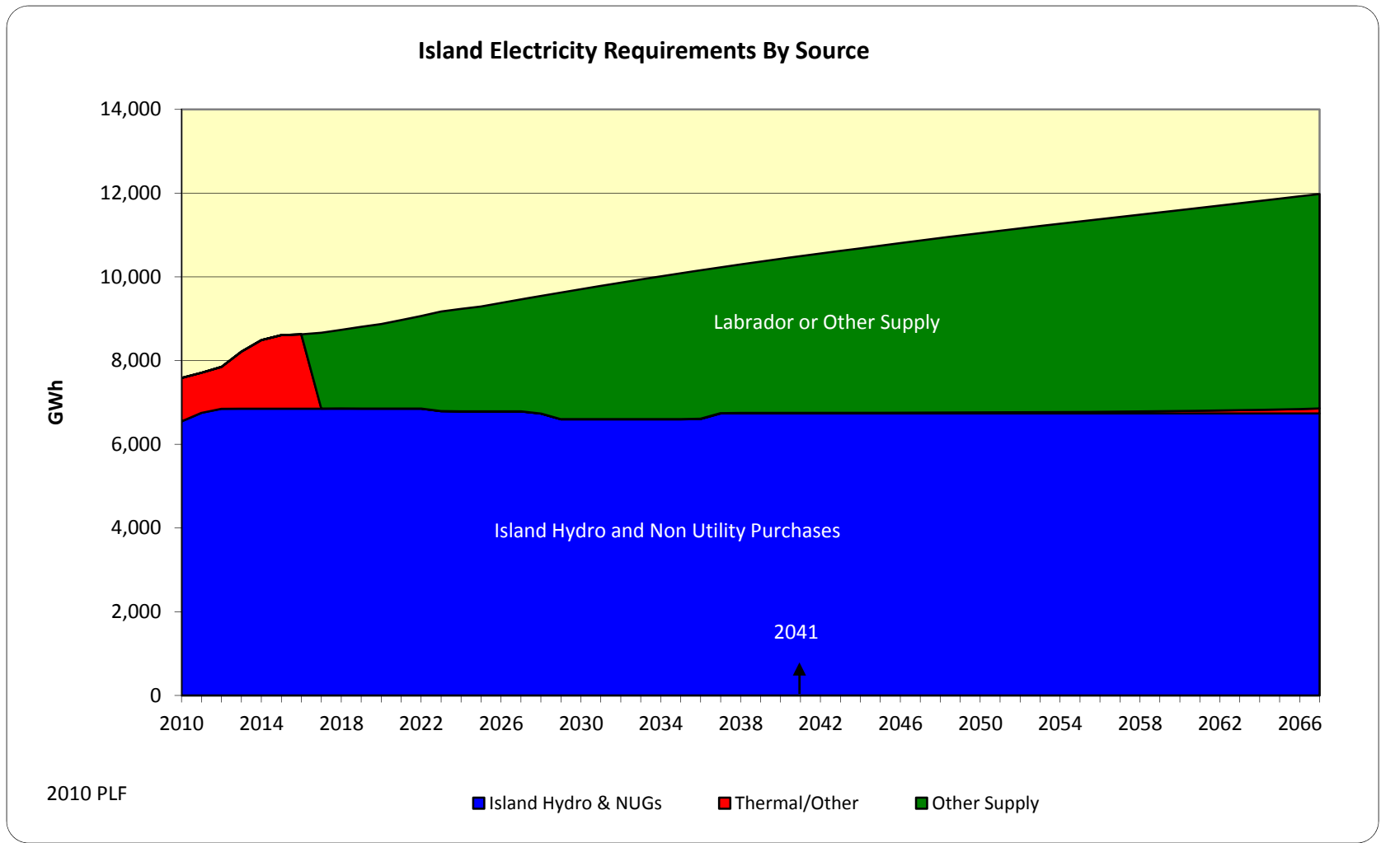
Capacity deficit forecasted and new generation required



Energy deficit forecasted and new generation required

LOLH is a statistical assessment of the risk that the System will be incapable of serving the System's firm load for all hours of the year. For Hydro, an LOLH target of not more than 2.8 hr/year represents the inability to serve all firm load for no more than 2.8 hours in a given year.

# Island Supply Requirements (2010 – 2067)

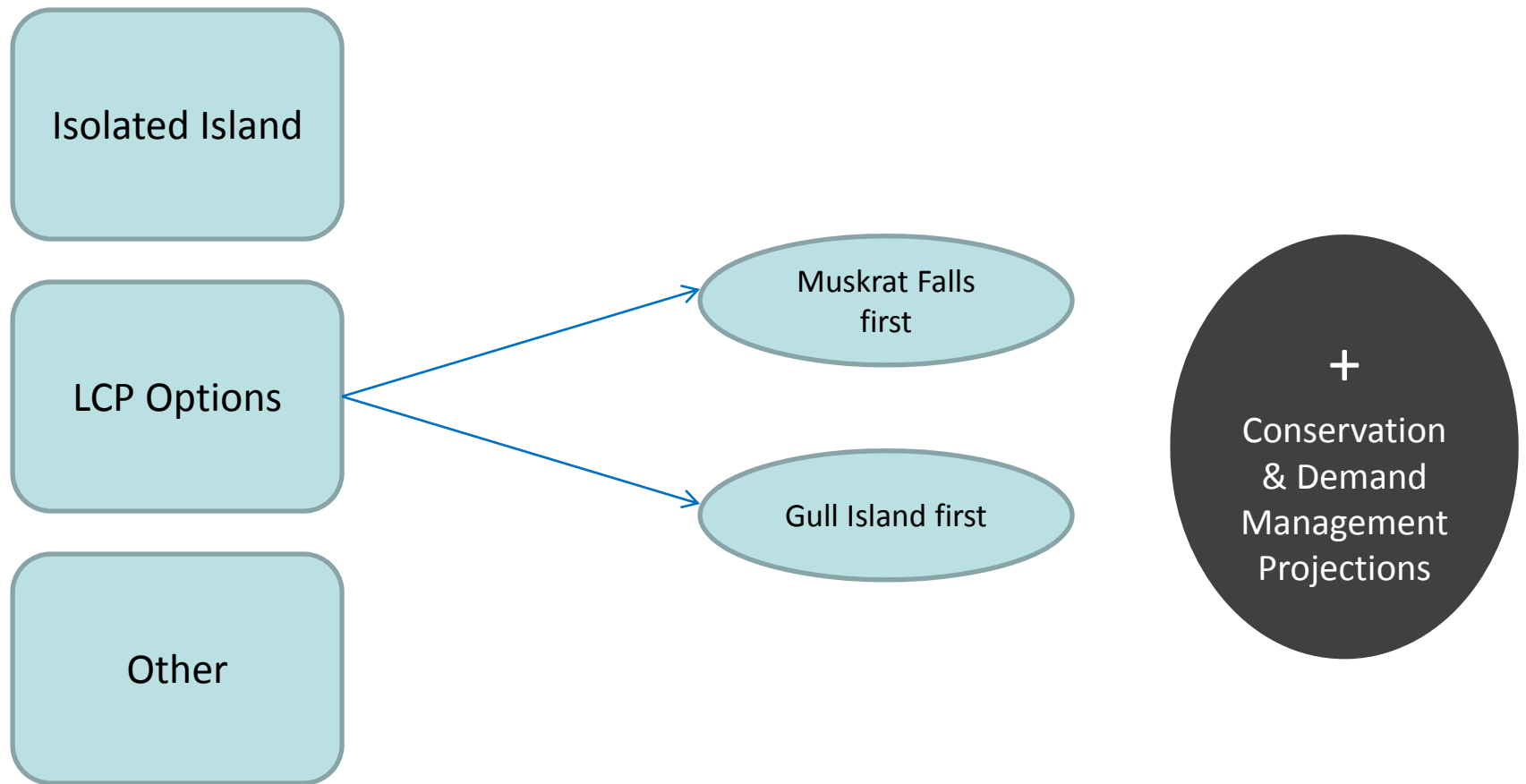


# Analyzing the Alternatives

# Supply Option Evaluation Criteria

- Five key criteria were used when evaluating the alternatives for supplying load growth:
  - Security of supply and reliability
  - Least cost option for ratepayers (measured as the cumulative present value (CPW) of alternative electricity supply futures)
  - Environment
  - Risk and uncertainty
  - Financial viability of non-regulated elements

# Options for Meeting Island Supply



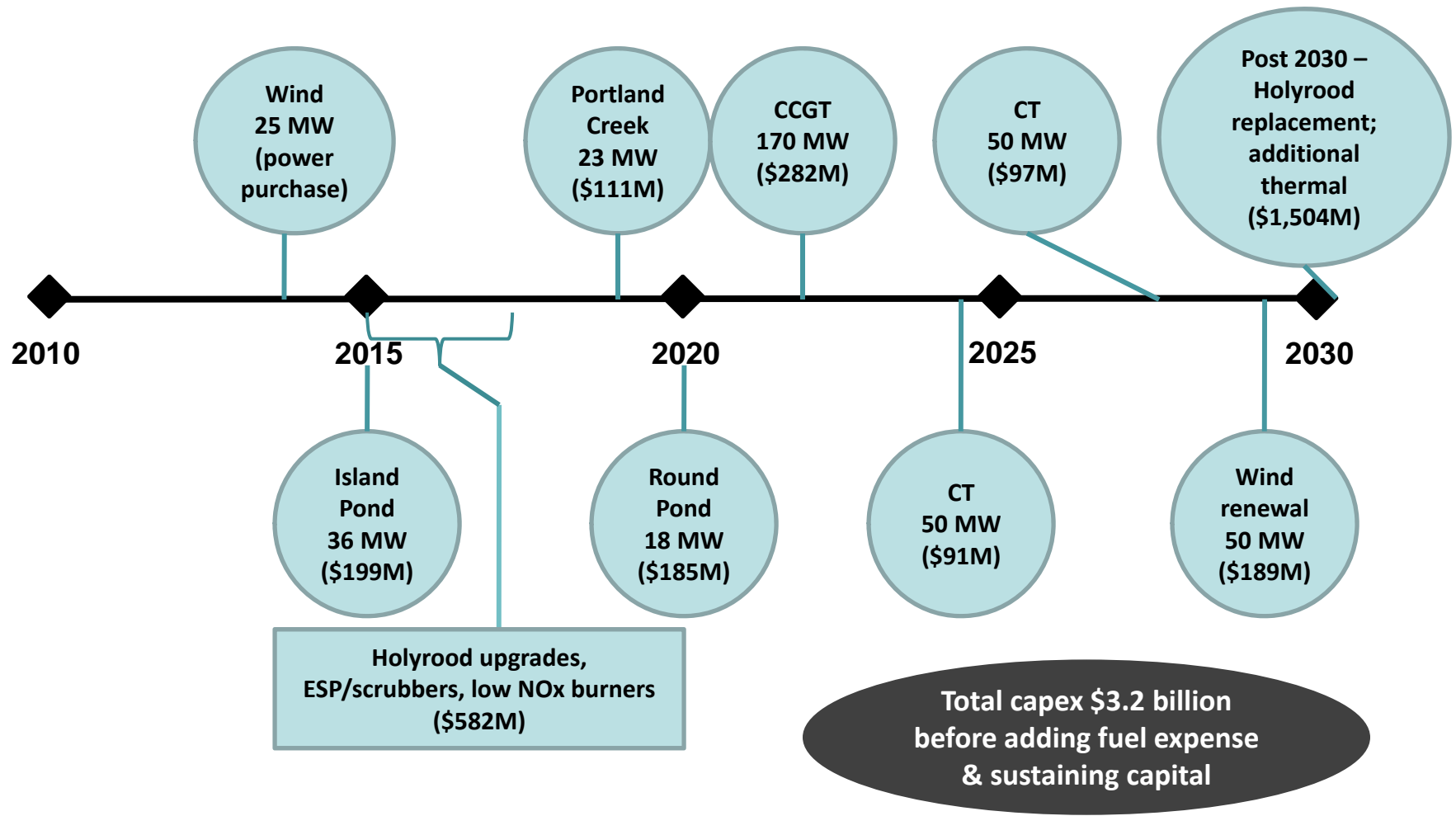


# Assumptions

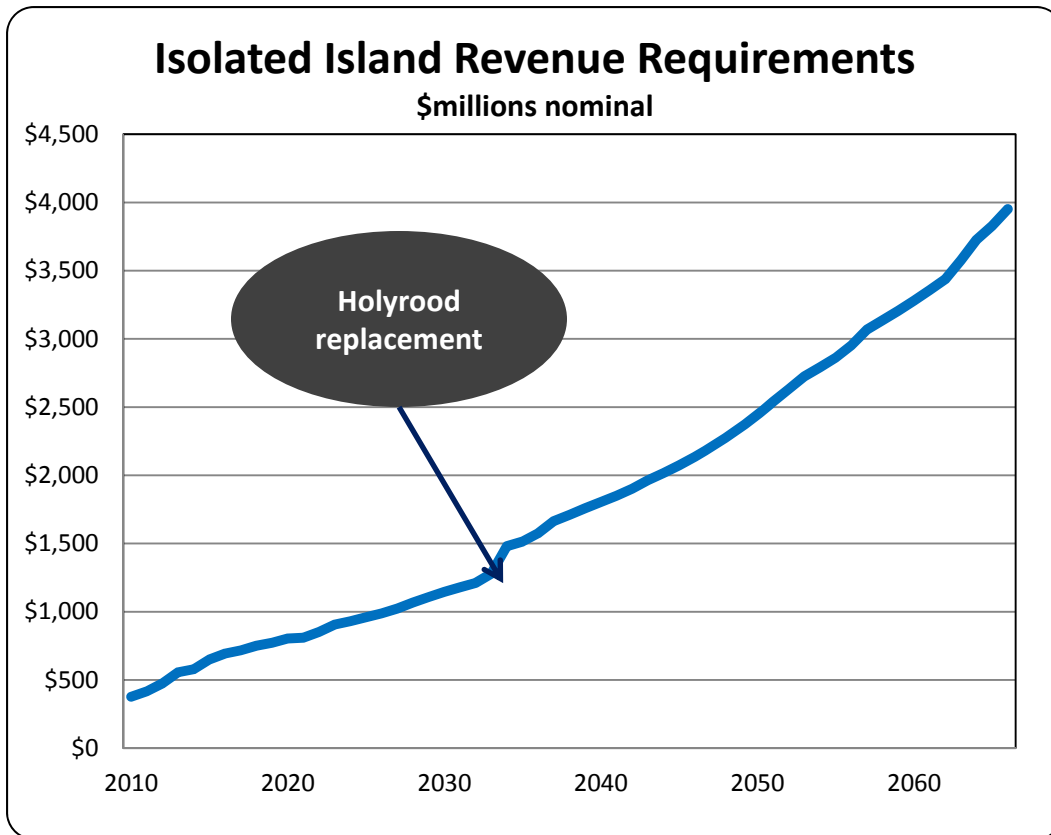
Consistent assumptions used in the evaluation of all alternatives included:

Parameter	Assumption
Regional North American Electricity prices	<ul style="list-style-type: none"> <li>PIRA Energy Group</li> </ul>
World Oil prices	<ul style="list-style-type: none"> <li>PIRA Energy Group</li> </ul>
Environmental costs	<ul style="list-style-type: none"> <li>Island Isolated Case: ESP and scrubbers included in capital costs</li> <li>No impact assumed for uncertain costs associated with Federal Atmospheric Emission regulations or GHG; such costs would be unfavourable to the Isolated Island case</li> </ul>
Cost escalation and inflation	<ul style="list-style-type: none"> <li>2% CPI</li> <li>Generation and transmission O&amp;M 2.5%</li> <li>Capital costs 2% - 3%</li> </ul>
Long run <u>regulated</u> financial assumptions	<ul style="list-style-type: none"> <li>Debt cost 7.4%</li> <li>Equity cost 10.0%</li> <li>Debt:Equity ratio: 75:25</li> <li>WACC/discount rate: 8%</li> </ul>

# Isolated Island – Numerous Projects & a Thermal Future



# Isolated Island Key Indicators



#### Economic Indicators (\$ millions)

- CPW of revenue requirement: \$12,272
- Capex de-escalated to 2010\$: \$8,074

#### Key Risks:

- Fuel cost escalation/volatility
- Environmental costs

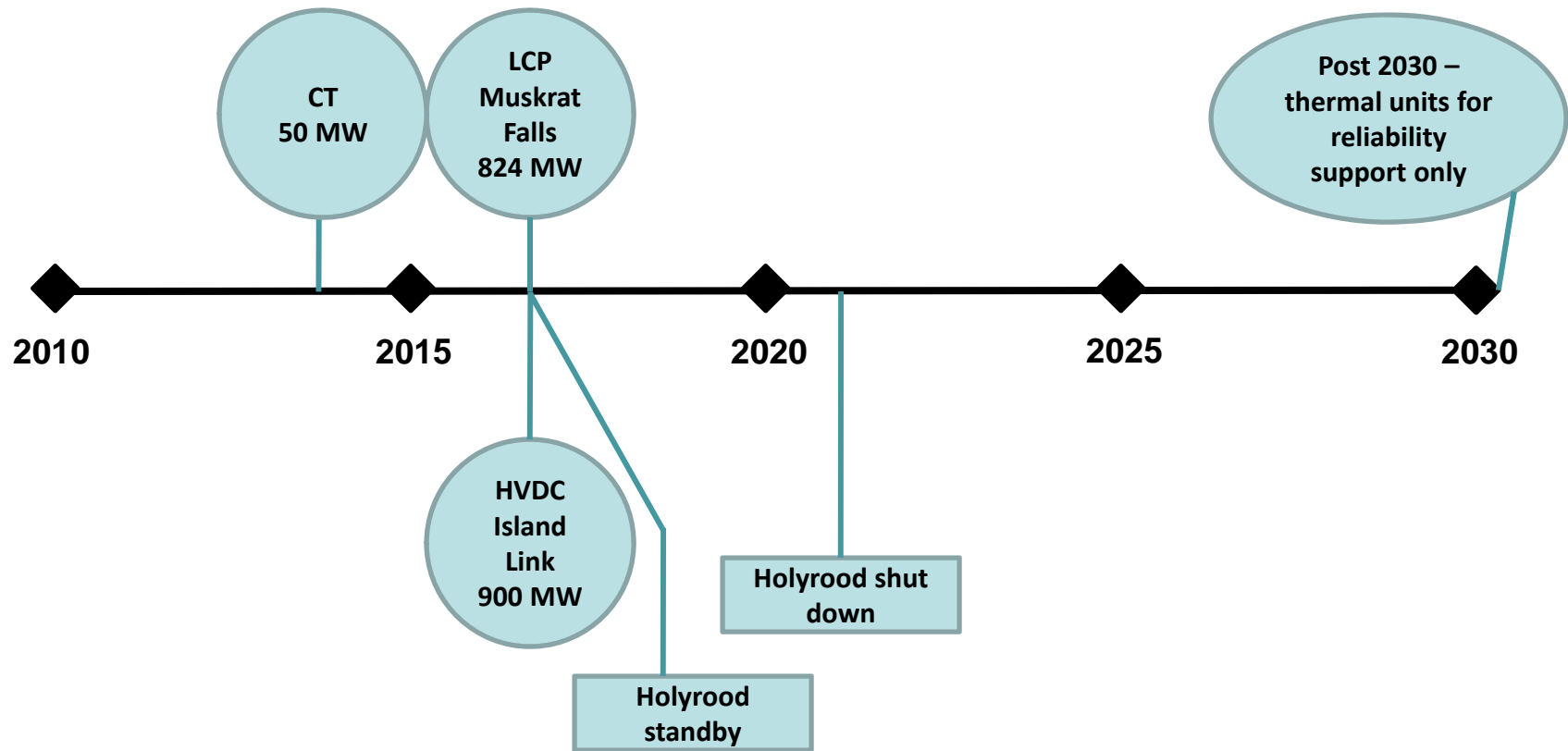
#### Reliability Considerations:

- No interconnection to North American grid

#### Rate of return on non-regulated elements:

- N/A - all regulated assets

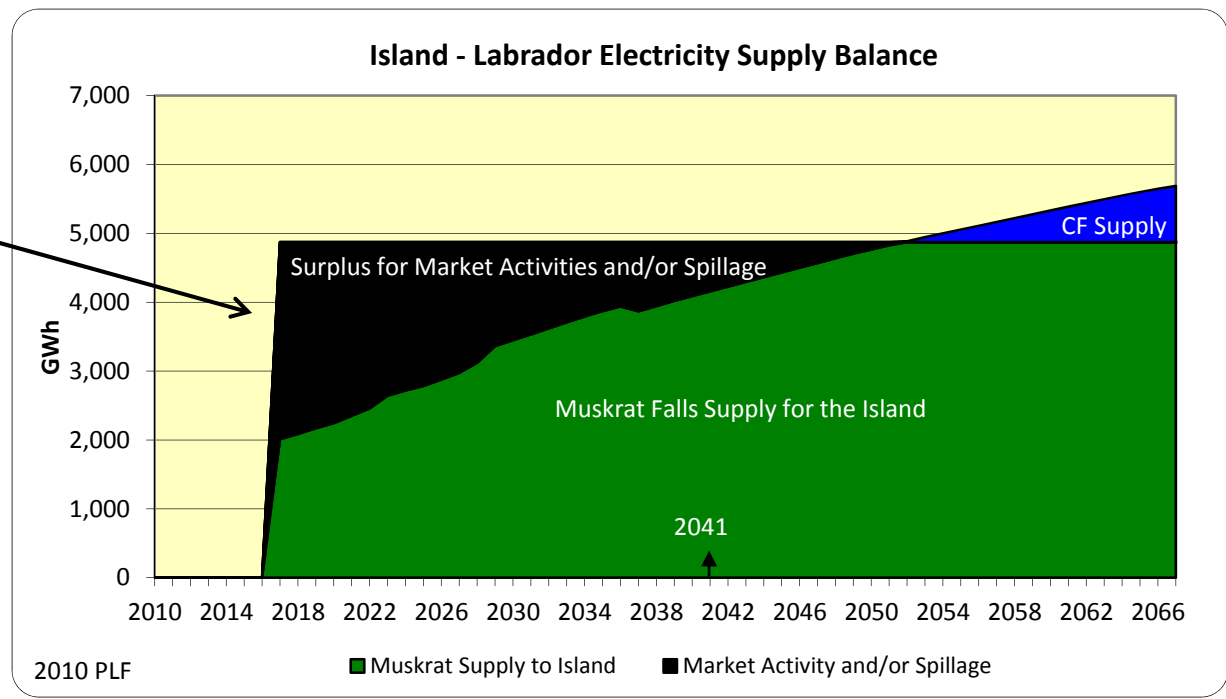
# LCP – Muskrat Falls First



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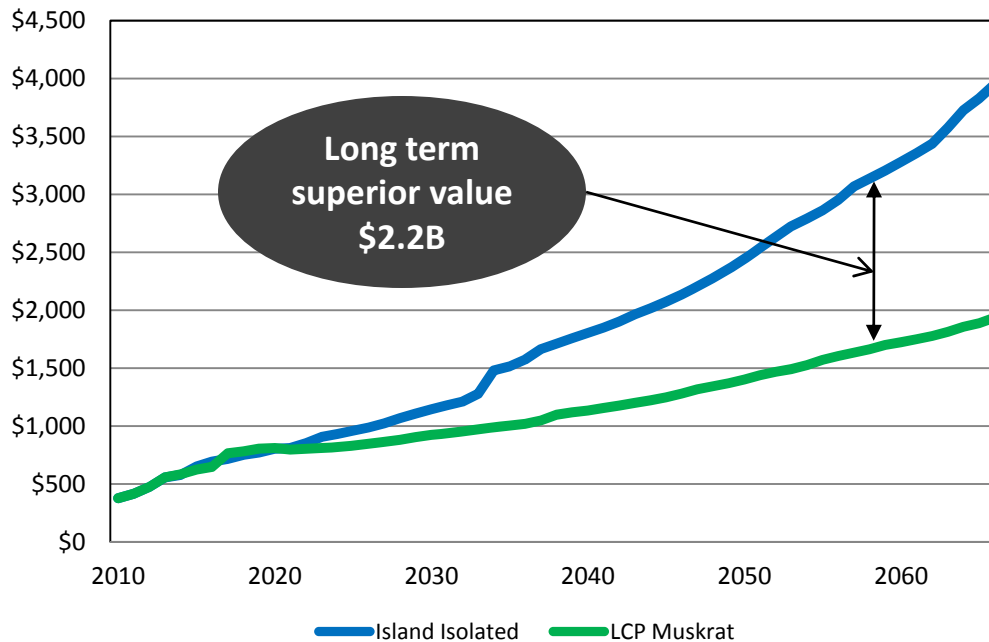
MF is the least cost alternative for ratepayers even if the extra water is spilled and no income is received.

The price paid by the Island ratepayers is based on LCP cost assuming a return similar to a regulated utility



# LCP – Muskrat Falls First Key Indicators

**Revenue Requirements: Isolated Island versus LCP Muskrat**  
\$millions nominal



## Economic Indicators (\$ millions)

- CPW of revenue requirement: \$10,114
- Lower CPW vs Isolated Island: \$2,158
- Capex de-escalated to 2010\$: \$6,582

## Key Risks:

- Environmental approval/schedule
- Capital cost control

## Reliability Considerations:

- Interconnected to the North American grid via Churchill Falls

## Rate of return on non-regulated elements:

- 8.4% IRR assuming no monetization of spill

# Isolated Island vs. Muskrat Falls - Summary

Criteria	Muskrat Falls	Isolated Island
Security of supply and reliability	<ul style="list-style-type: none"> <li>- Interconnection with NA grid</li> <li>- Limited reliance on fossil fuel</li> </ul>	<ul style="list-style-type: none"> <li>- No interconnection with NA grid</li> <li>- Heavy reliance on fossil fuel</li> </ul>
Cost to ratepayers (CPW)	<ul style="list-style-type: none"> <li>- CPW of \$10,114 M</li> <li>- Lower over long term</li> <li>- \$2.2 B in net savings vs. Isolated island case</li> </ul>	<ul style="list-style-type: none"> <li>- CPW of \$12,272 M</li> <li>- Higher than Muskrat Falls over long term</li> </ul>
Environment	<ul style="list-style-type: none"> <li>- EA almost completed</li> <li>- Environmental impacts well studied</li> <li>- Much lower GHG emissions</li> </ul>	<ul style="list-style-type: none"> <li>- Numerous environmental assessments will be required</li> <li>- Unknown environmental impacts</li> <li>- Increased GHG emissions</li> </ul>
Risk and uncertainty	<ul style="list-style-type: none"> <li>- Significant planning and engineering work completed</li> </ul>	<ul style="list-style-type: none"> <li>- Minimal engineering work and planning completed</li> </ul>
Financial viability of non-regulated elements	<ul style="list-style-type: none"> <li>- 8.4% IRR on non-regulated elements</li> </ul>	<ul style="list-style-type: none"> <li>- NA</li> </ul>

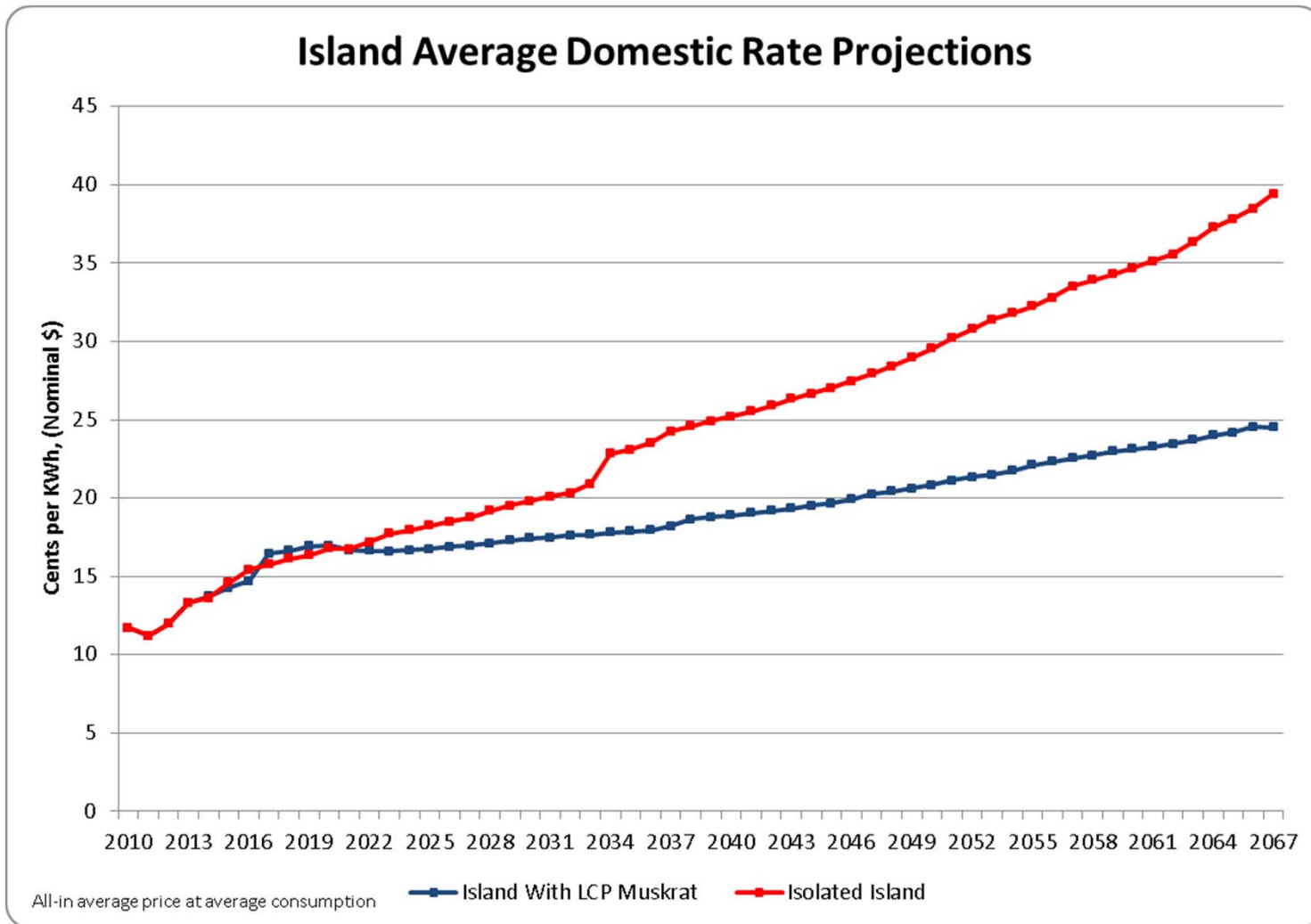
# NL Supply Conclusions

- Domestic supply requirements need to be addressed
  - Planning decisions cannot be deferred
- Muskrat Falls (824 MW) is the least-cost option for domestic supply
  - Even assuming no value obtained for surplus MF power
- Muskrat Falls translates to lower and stable rates for customers over the long term
- Muskrat Falls surplus power available for domestic use and export sales



# Electricity Rates

# Muskrat Falls – Stable Electricity Rates

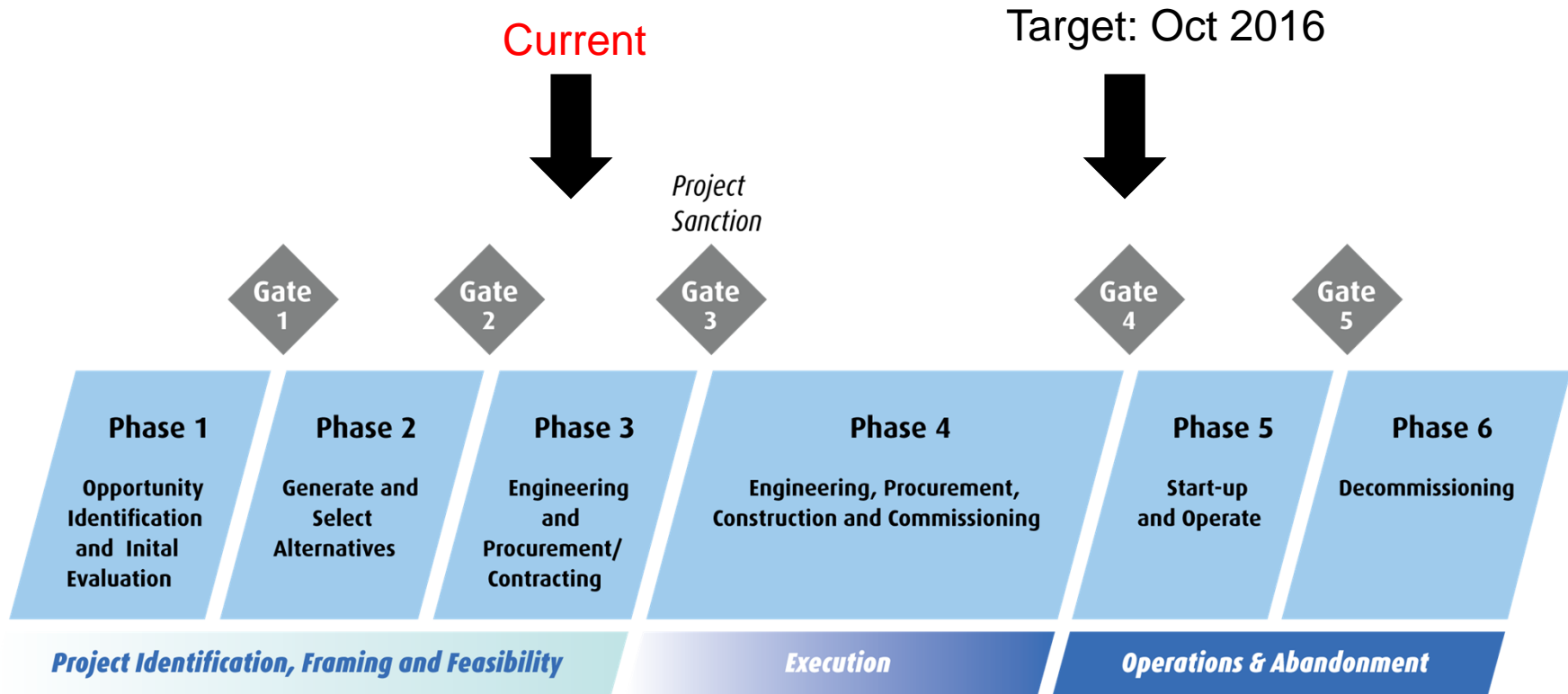


# Selecting the Development Alternative

# Approach

- Planning activities for LCP over the past 5 years guided by Gateway Process in parallel with analysis of island supply alternatives
- Considerable front-end loading to reduce risk
- Led by multi-functional, experienced Owner's team
- Areas of focus included:
  - Commercial
  - Project Execution
  - EA & Regulatory
  - Stakeholder Engagement
  - Engineering & Technical
  - Financing
  - Aboriginal Affairs

# Gateway Process

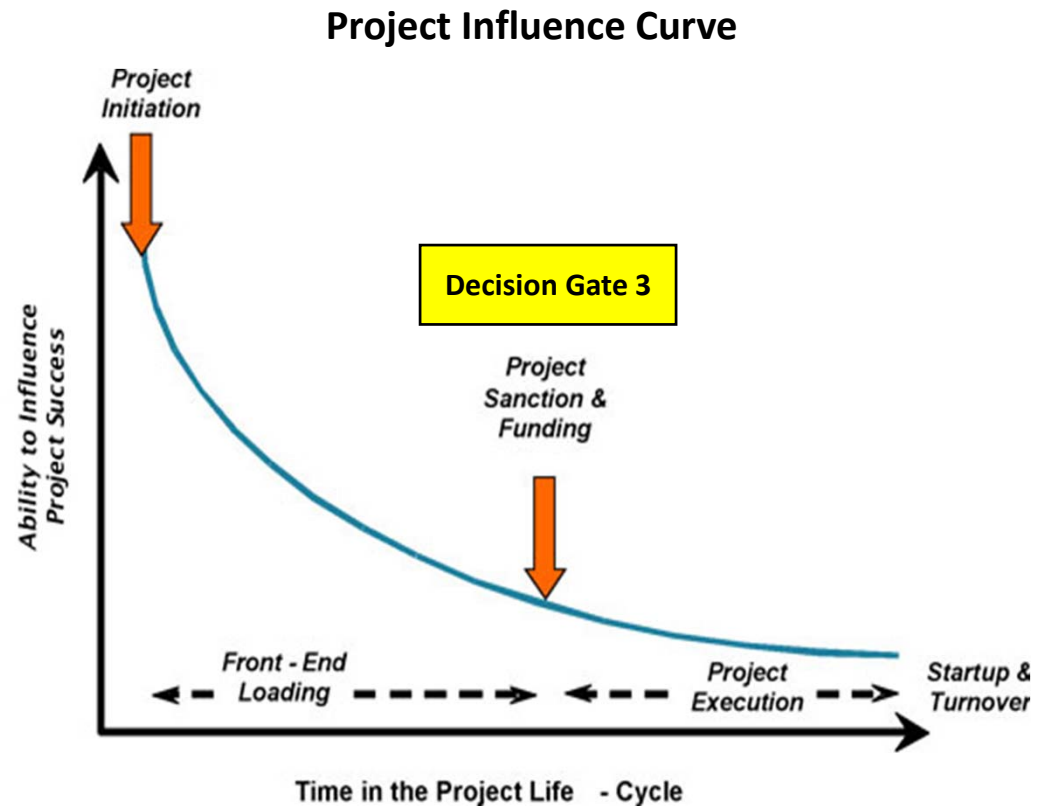


# Enables Quality Decision Making

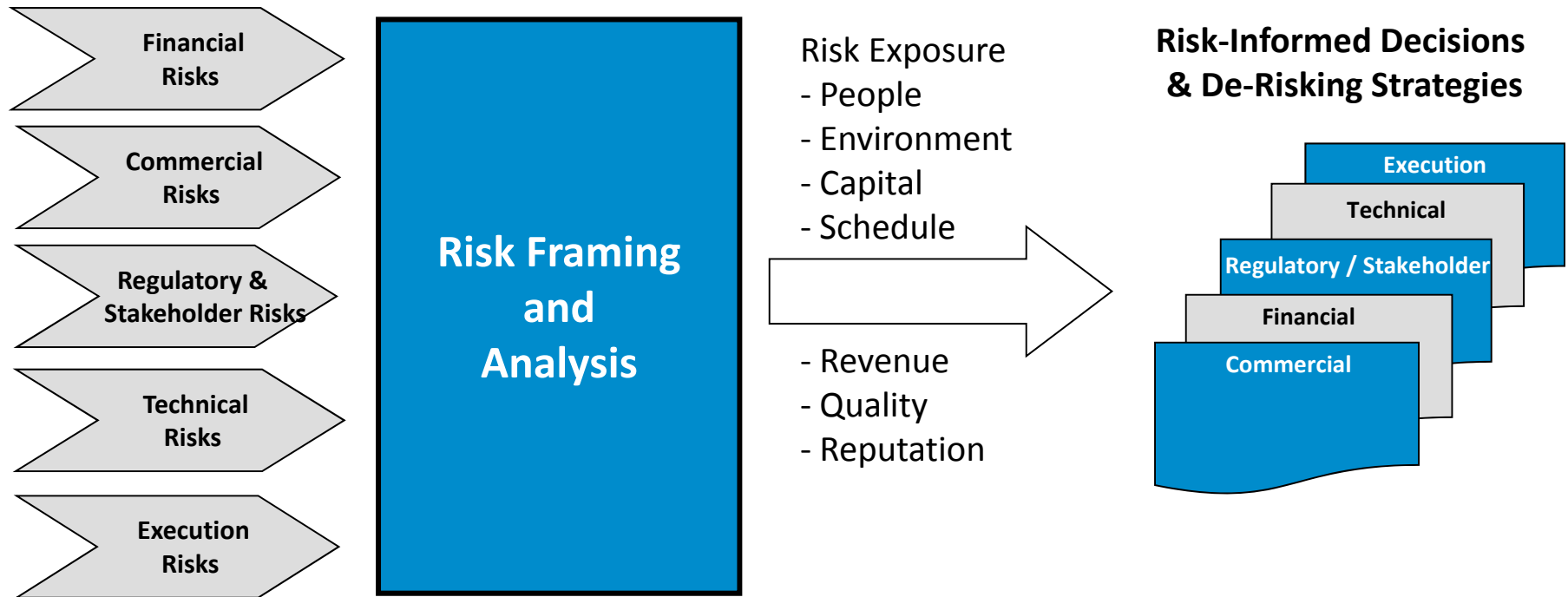
- Establish the process that will be used at major decision points to ensure optimal decision-making
    - Staged-gate project delivery models
  - Determine what information (i.e. Key Deliverables) required to enable decisions to be made and communicated within the project team
  - Effort leading up to the decision focused on producing decision-critical information (e.g. understanding key project risks)
  - For strategic decisions, plan for independent verification of key project information
-

# Risk-Driven Front End Loading (FEL)

- FEL is a key means to ensure capital predictability
- Work leading up to a Decision Gate is focused towards ensuring a full understanding of all Project risks
  - Driver behind Decision Gate Key Deliverables
- Based on philosophy that if we understand the risks and opportunities, we make the right choice at the Decision Gate

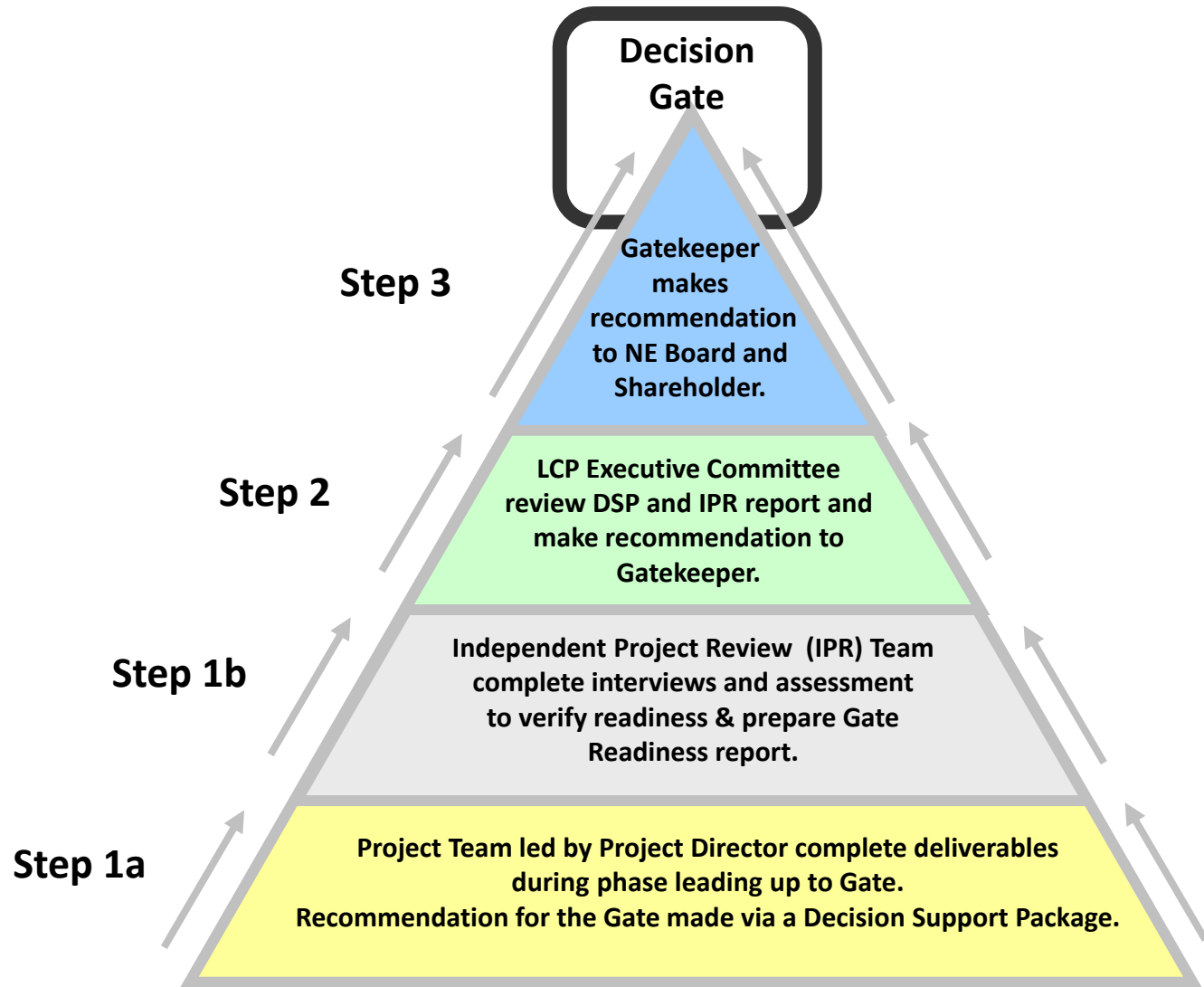


# Risk-Informed Decision Making

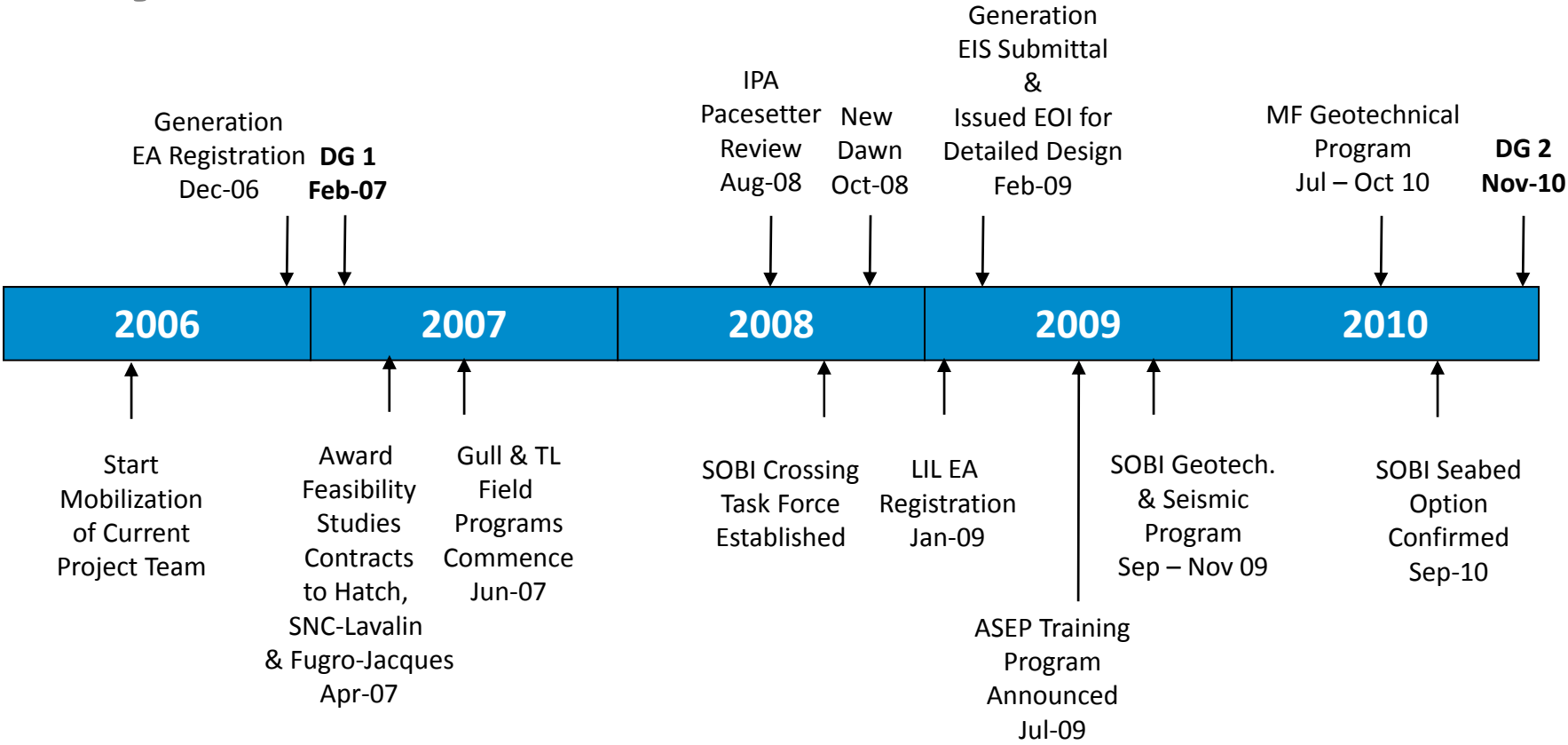




# Decision Gate Review Process



# Key Events

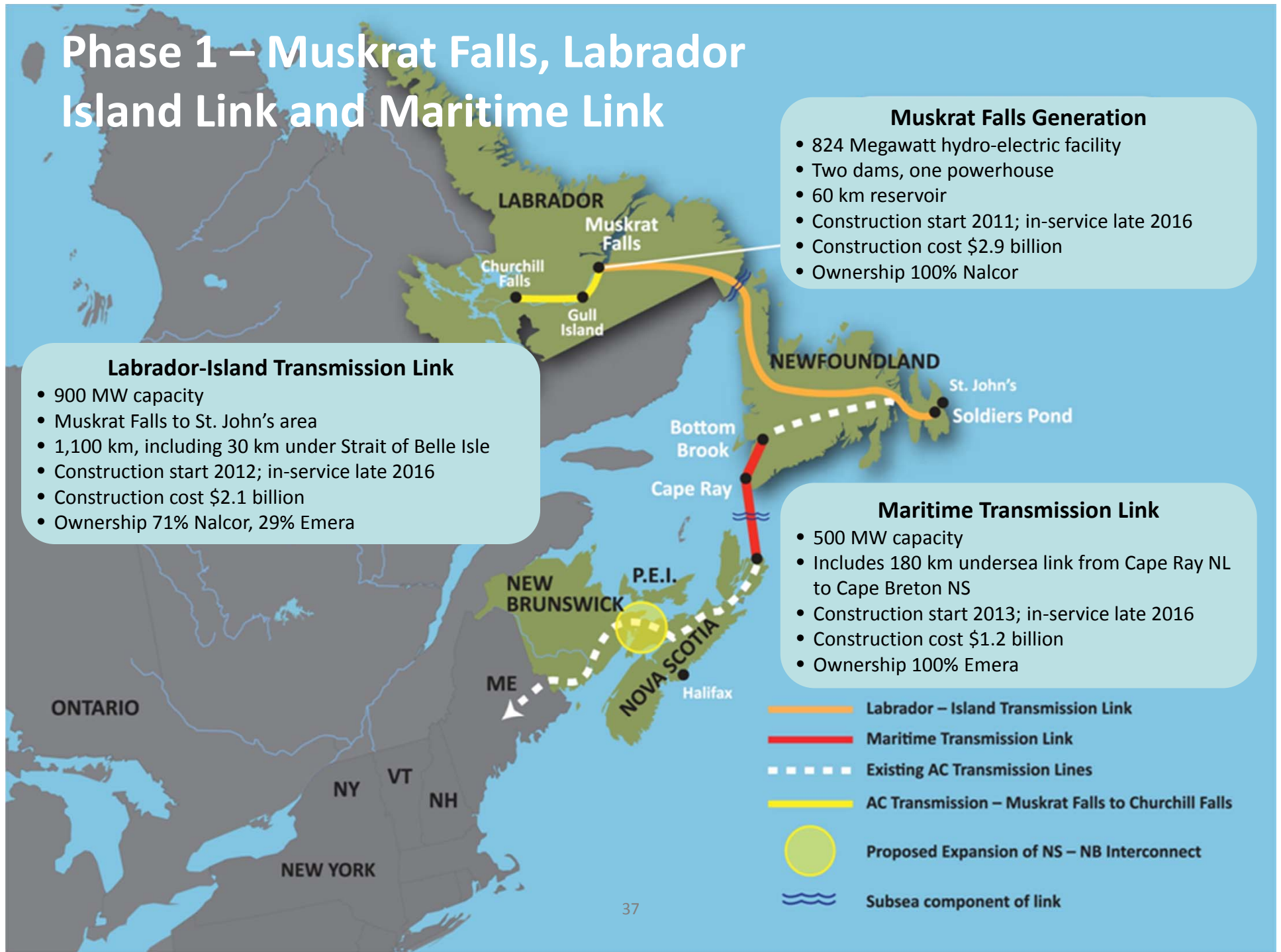


# Conclusions

- Significant amount of work completed to understand how to develop the lower Churchill River.
- Culminated at a recommendation to proceed with Muskrat Falls and a 900 MW HVdc link.
- Project readiness for Decision Gate 2 confirmed by Independent Project Team.
- Decision Gate 2 occurred in November 2010.

# Current Project

# Phase 1 – Muskrat Falls, Labrador Island Link and Maritime Link



## Muskat Falls Generation

- 824 Megawatt hydro-electric facility
- Two dams, one powerhouse
- 60 km reservoir
- Construction start 2011; in-service late 2016
- Construction cost \$2.9 billion
- Ownership 100% Nalcor

## Labrador-Island Transmission Link

- 900 MW capacity
- Muskrat Falls to St. John's area
- 1,100 km, including 30 km under Strait of Belle Isle
- Construction start 2012; in-service late 2016
- Construction cost \$2.1 billion
- Ownership 71% Nalcor, 29% Emera

## Maritime Transmission Link

- 500 MW capacity
- Includes 180 km undersea link from Cape Ray NL to Cape Breton NS
- Construction start 2013; in-service late 2016
- Construction cost \$1.2 billion
- Ownership 100% Emera

- Labrador – Island Transmission Link
- Maritime Transmission Link
- - - Existing AC Transmission Lines
- AC Transmission – Muskrat Falls to Churchill Falls
- Proposed Expansion of NS – NB Interconnect
- ⋯ Subsea component of link

# Project Overview

- Muskrat Falls Generating Facility
  - Close-coupled 824 MW powerhouse
  - 4 Kaplan turbines
  - North and South RCC dams
  - Gated Spillway
  - 263 km 345 kV ac transmission interconnect between Muskrat Falls and Churchill Falls

# Project Overview

- Labrador – Island Transmission Link
  - 320 kV dc transmission connection from Labrador to Island
  - 1,050 km 320 kV Overhead Transmission Line
  - HVac to HVdc converter stations at Muskrat Falls and Soldier's Pond
  - Shore Electrodes at SOBI and Dowden's Point
  - 3 Mass Impregnated Cables crossing the SOBI protected using a combination of HDD shore approaches and rock berms
  - Island System Upgrades, including 3 off 150 MVar high inertia synchronous condensers

# Project Costs

- Generation - \$2.9 B
- Transmission - \$2.1 B
- Cost expressed in as-spent dollars
- Include contingency and escalation
- Does not include interest during construction (IDC)



# Project Implementation

# MANDATE: LCP Management Team

- Deliver LCP – Phase 1:
  - Safely
  - Environmentally Acceptably
  - On Budget
  - On Schedule
  - Meeting Design Criteria

# Key Dates

- EPCM Contract Award Feb 2011
- Generation EA Release Dec 2011
- Decision Gate 3 Dec 2011
- Commence Early Works Jan 2012
- CF to MF Tx Ready Aug 2014
- First Power Nov 2016

# Project Delivery Strategy

- Muskrat Falls
  - Nalcor PMT + EPCM Consultant (SNC-Lavalin)
- Labrador-Island Link Transmission
  - Nalcor PMT + EPCM Consultant (SNC-Lavalin)
- SOBI Cable Crossing
  - Nalcor PMT + EPC / EPCI Contractors (TBD)
- Maritime Link
  - Emera lead with Nalcor involvement

# Nalcor Energy – Lower Churchill Project Overall Project Management

## Nalcor-led Scope

## EPCM-led Scope

## Emera-led Scope

Sub-Project

Environmental Assessment & Aboriginal Affairs

Nalcor Other Activities

Island Link - Strait of Belle Isle Marine Crossing

Muskrat Falls Generation (Component 1)

Island Link -Land Portion (Components 3&4)

Maritime Link - Land Portion

Maritime Link - Cabot Strait Marine Crossing

Sub-Project Sections

EA – MF & GI Generation with MF/GI Interconnect

EA – Island Link

EA - Maritime Link

Aboriginal Affairs

Power sales & market access

Finance

Existing Contracts

Industrial Relations

Execution Readiness

Insurance

Route and Installation Strategy

Shoreline / Landfall Protection

Subsea Cable Procurement and installation

Subsea Protection

824 MW powerhouse and supporting structures including:  
- Infrastructure/Temps  
- Powerhouse/Intake  
- Dams/Spillway  
- Overhead Lines  
- Reservoir

345 kV HVac transmission interconnect between Muskrat Falls and Churchill Falls

1050 km Overhead Transmission Line - incl. Transition Structures

HVAc to HVdc converter stations at Muskrat Falls and Soldier's Pond

Shore Electrodes at SOBI and Dowden's Point - incl. transmission line

Switchyard on Avalon

Island System Upgrades

127 km Overhead Transmission Line

HVAc to HVdc converter stations at Bottom Brook and Lingan

Shore Electrodes in NL and NS

Island System Upgrades

Route and Installation Strategy

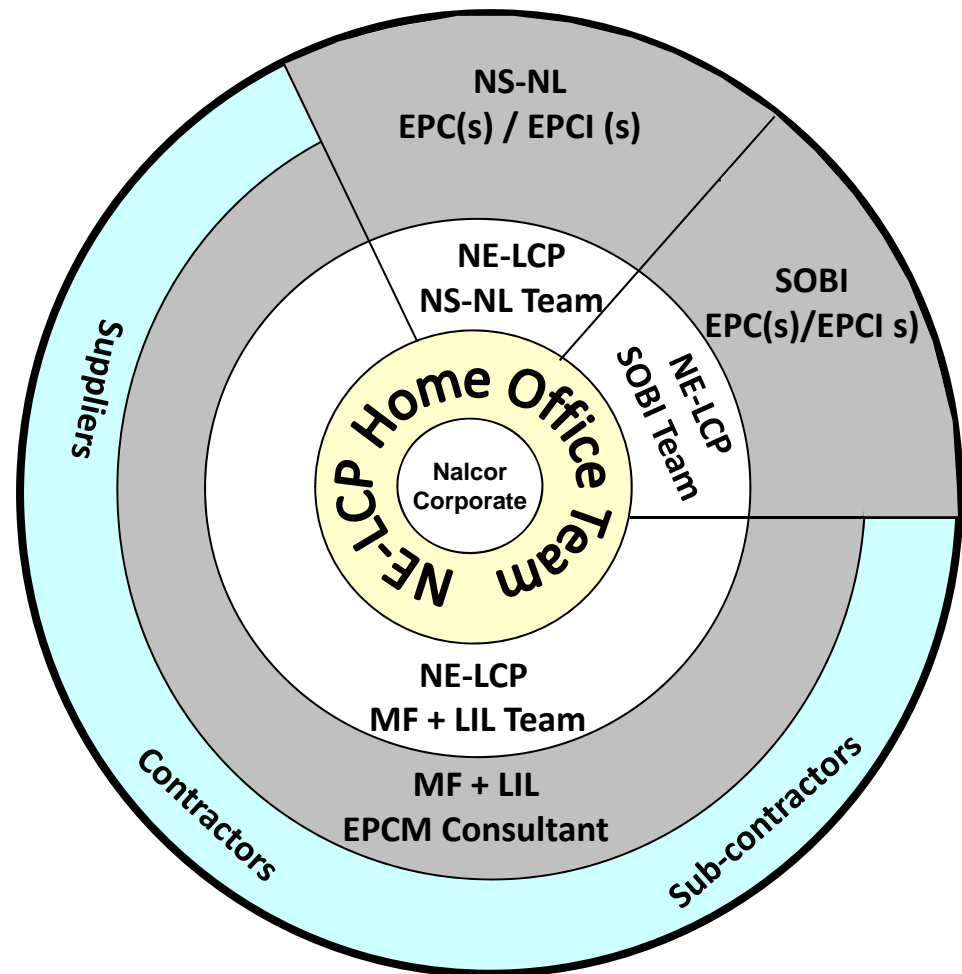
Shoreline / Landfall Protection

Subsea Cable Procurement and installation

Subsea Protection

# Organization Interfaces – Project Delivery

- Nalcor Project Director has overall Project Delivery accountability and interfaces with NE Corporate.
- Project Director supported by Functional Managers and expertise.
- Designated Project Managers and Project Teams for MF + LIL, SOBI, and Maritime Link.
- Project Teams contain functional expertise required for delivery.
- Designated Nalcor / SLI Site Teams manage the EPC and contractors (the builders).
- The EPC and contractors manage their vendors, contractors and sub-contractors.



# Ensuring Project Delivery

Four key attributes of successful project execution are addressed in these projects:

- defined organization and governance models consistent with best practices of project management,
- experienced project management and design teams with performance measures aligned with projects success,
- thorough up front investigation of project risks and mitigation plans; and
- expert external appraisal throughout the stages of projects approval to execution (e.g. independent projects review at decision gates and expert panels).



# Summary



# Summary

- NL requires new generation to meet load growth
- Muskrat Falls and Transmission Link to the Island is best solution
  - Most economic and least-cost option
  - Holyrood thermal plant coming off-line and thermal replacement avoided
  - Enhances system reliability and security of supply with interconnection
  - Rate stability for customers over long term
  - Generates a positive rate of return for province
- Electricity demand met up to 2036
- Generation >98% GHG free
- Robust business case –good project for Newfoundlanders and Labradorians

# Summary

- Project is well defined and understood
- Risk-optimization measures in place
- Experienced management team in place to execute project
- Vigorous technical, economic and financial analysis completed