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1 (9:07 a.m.)		teaching in Hopedale and Nain, great
2 CHAIRMAN:	2	experiences. I think I learned after that
3 Q. Good morning, everybody. I understand that	3	though, teaching is a bit of a challenge, so -
4 there are no preliminary matters.	4	- and I always challenge myself to do
5 MS. GLYNN:	5	different things, so I moved on and then went
6 Q. No preliminary matters, Mr. Chair.	6	into recreation, worked in Voisey's Bay and
7 CHAIRMAN:	7	then this came up.
8 Q. And we have a presentation. Minister Darryl	8	We formed a government after LA and
9 Shiwak, is that correct, sir?	9	decided to take a shot at running for our
10 mr. shiwak:	10	government. The way it works in Nunatsiavut,
11 A. Yes, it is.	11	each community has elected officials,
12 CHAIRMAN:	12	depending on the size of the community.
13 Q. Does he he doesn't need to be sworn?	13	Rigolet has one elected official and one
14 ms. glynn:	14	mayor, for example, and Nain has two elected
15 Q. Yes, he does.	15	officials and a mayor. And all these people
16 CHAIRMAN:	16	who are elected sit on what we call our
17 Q. Does he need to be sworn?	17	assembly, which is located in Hopedale.
18 MS. GLYNN:	18	There's 18 members right now, including
19 Q. Absolutely.	19	the President, Ms. Sarah Leo. We meet six
20 MR. DARRYL SHIWAK, SWORN, EXAMINATION-IN-CHIEF BY MS.	20	times a year and we travel into Hopedale and
21 GENEVIEVE DAWSON	21	sit and then that's where we do our same as
22 CHAIRMAN:	22	out here, we do our legal requirements, but on
23 Q. So I'll turn you over to Madam Dawson, I	23	a daily basis, I'm either working out of
24 presume.	24	Rigolet or I could be travelling to any of the
25 MS. DAWSON:	25	different communities or for business like
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1 Q. Thank you. Now, Minister, I'm assuming I'm	1	this, I can travel in to St. John's or
2 pronouncing your name right? It's Shiwak?	2	anywhere at all.
3 MR. SHIWAK:	3	My portfolio right now is Minister of
4 A. Shiwak, yes.	4	Lands and Natural Resources. So anything that
5 MS. DAWSON:	5	has to do with mining to wildlife to energy
6 Q. Okay. Do you want to tell the Board a little	6	issues like what we're dealing with here today
7 bit about your own personal background, your	7	usually fall under what I do. For example,
8 education and so on, where you're from, that	8	one of the things that we're working on right
9 kind of thing, please?	9	now is we're travelling to all of the north
10 MR. SHIWAK:	10	coast communities and we sit in front of the
11 A. Well, I'm Darryl Shiwak from Rigolet,	11	people. We open ourselves up to the people
12 Nunatsiavut, on the north coast of Labrador.	12	and we have what we call a wildlife
13Born not born in Rigolet, but born in	13	consultation. We talk about different
14 Northwest River, not by choice but when we	14	wildlife issues and they actually tell us what
back when I was a baby, we had to parents	15	we are doing good and what we should be doing
16 had to fly to Northwest River to have babies	16	better. So then we take that back and we just
17 and fly back in, so I was going to say born	17	create our policies based on what the people
18 and raised in Nunatsiavut, but same thing.	18	actually tell us. This is an example of some
19 Rigolet is a small community, just over 300	19	of the typical things we do.
20 people, typical of most of the communities on	20	I've been actually around since the
21 the north coast except for Nain and Hopedale.	21	beginning, 2006. Me and Dan Pottle, he lives
22 My education, I did K to 12 in Rigolet	22	he's our member for Canadian constituency.
23 then went on to university, did first year in	23	He lives out here in St. John's. We were the
24 Corner Brook and did my degree out here at MUN 25 St. John's Dhys Ed tagebor Wont head		two longest serving members on Nunatsiavut
25 St. John's, Phys Ed teacher. Went back	25	Government, been around since the beginning.

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1	I've served as Minister of Culture, Recreation	n 1	1	Nunatsiavut and I'm going to ask you to just
2	and Tourism, Minister of Education and	. 2	2	review that chart that's in front of you and
3	Economic Development, First Minister and	nd 3	3	talk a little about the income and what that
4	currently Minister of Lands and Natural	4	4	means to the community, what put the income
5	Resources.	5	5	in some perspective for us as it relates to
6	So I've seen many of the issues that face	6	6	energy costs.
7	the north coast, face Nunatsiavut, and I've	7	7 MF	R. SHIWAK:
8	experienced growing up there, experienced	da 8	8	A. Okay. If you refer to that chart, you'll see
9	lot of the issues as well. So I know most of	Ģ	9	there's listed for Nain, Hopedale, Makkovik.
10	the issues, and I guess that's why they have	10	0	Rigolet and Postville are not on it. So those
11	me appear in front of you today to kind of	11	1	numbers may be a bit higher than they should
12	present those issues and try to make a case o	r 12	2	be, just for the fact that you're missing two
13	try to give you a picture of where we're	13	3	communities. The unemployment rate in those
14	coming from by this submission, try to	14	4	two communities that are missing are quite a
15	clarify, I guess, the points we're trying to	15	5	bit higher than the other communities. So
16	make in this submission, why they are	16	6	what you're seeing there may be a little bit
17	important and I guess just for a bit of	17	7	high. Having said that, they are lower than
18	clarity. So I think that's fine.	18	8	the rest of the province.
19 N	MS. DAWSON:	19	9	Typically in the communities, you do have
20	Q. That's good.	20	0	a high unemployment rate. Those who are
21 N	AS. GLYNN:	21	1	employed, and may be at the time of this
22	Q. Minister Shiwak, if you could just speak into	D 22	2	survey, were probably working as part of the
23	the mic, move the mic in a little bit closer	23	3	project or part of a community project that
24	to you perhaps.	24	4	will give employment for so many months. But
25 N	MR. SHIWAK:	25	5	typically, most of the people in the
		Page 6		Page
1	A. Either one?	1	1	communities are off for most of the year, and
2 N	AS. GLYNN:	2	2	a lot of it is not by choice. They get the
3	Q. Either one, both are working.	3	3	work when they can. They make the money that
4 N	MR. SHIWAK:	4	4	they can and on what they make, they try to
5	A. Okay. I'll sit back here.	5	5	make a good living, but I guess, the cost of
6 N	AS. GLYNN:	6	6	living in the communities when you think
7	Q. Thank you.	7	7	about costs of living in the communities, you
8 N	AR. SHIWAK:	8	8	have to think about it as an overall picture,
9	A. Okay.	Ģ	9	not just cost of going to the store and buying
10 N	MS. DAWSON:	10	0	groceries or cost of paying your cable bill or
11	Q. Minister, some time ago, you filed a report	11	1	your phone bill or your hydro bill.
12	with the PUB and do you adopt this report as		2	Everything comes into play, especially on the
13	part of your testimony?	13	3	north coast of Labrador. The cost is so high.
14 N	MR. SHIWAK:	14	4	Just for example, your transportation
15	A. Yes, I do.	15	5	costs. Unless you travel for work or if you
16 N	MS. DAWSON:	16	6	travel for medical, which is again covered,
17	Q. Now there's a few issues within the report	: 17	7	you typically don't see many people travelling
18	is self-evident. I'm not going to ask him to	18	8	outside of Nunatsiavut or travelling community
19	read all of it. But, I will ask you to talk	19	9	to community. Most people in the communities
20	about a few key points that are in the report.	20	0	cannot afford to do that. It's just too high.
21	There is at line 136, if you would bring	21	1	So you do see a lot of people just staying
22	that up, Ms. Gray? Line 136 of the report	22	2	within the communities, unless, like I say,
23	and each well, we tried to number each, bu			they travel for work. It's just too high.
24	that particular line talks about the average	24	4	There is a bit of a relief in the summertime
	income in the different communities in	25		when you have the ferry service, but again,

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	Р	age 9		Page 11
1	that cost is not cheap and that service is	1		It's quite a big thing. The hydro bill on the
2	only there for about five months at the most.	2	2	coast is a big thing. It's considered part of
3	It's actually ending right now. So	3	;	a daily life that you have to make a judgment
4	transportation is very expensive. It's part	4	ļ	call on. If you go to pay your hydro bill,
5	of the costs.	5	i	probably something else is going to sacrifice,
6	We also have the cost of hydro is very	6	i i	whether it's your home oil, whether it's your
7	in the summer months, it's not too bad. It's	7	,	food, whether it's other necessities of life,
8	like anywhere, probably anywhere else in the	8	5	because people simply don't have the means to
9	province and it probably looks really	9	)	pay for these other things when you have to
10	reasonable, but as the months get colder and	10	)	pay for hydro.
11	as the weather gets harsher, it rises really	11		And you will see some families without
12	fast. And in the very cold months, when you	12		hydro just because it's they need the wood
13	get down to minus 40, minus 50, the cost of	13		to burn, they need the food, to put the food
14	Hydro really escalates and it's either because	14		on the table. In a lot of instances, you have
15	of people are using more heat, electricity	15		families making a choice of not eating at a
16	within the homes, or they are burning more	16		particular time. Parents might not eat, just
17	oil. Again, everything the bill keeps	17		so the children can eat. It's about choices
18	going up.	18		and that's what I say, you have to look at the
· ·	:15 a.m.)	19		bigger overall cost when you're thinking about
20	The cost of oil in the communities is not	20		the cost of living in the communities,
21	cheap. Actually, this year, we feel really	21		especially when you have very low income, like
22	fortunate because of the cost of oil. We're	22		you're seeing in front of you.
23	fortunate because the cost of oil is froze at			DAWSON:
24	\$1.34. Typically it's over \$1.50 within the communities and this year, even though that's	24 25		Now you did mention when you were just speaking about wood. Do you want to speak a
25	· · · · · · · · · · · · · · · · · · ·			<u> </u>
		ge 10		Page 12
1	a very high price, people are saying "Thank	1		little about the availability of wood in these communities as a fuel source?
$\begin{vmatrix} 2 \\ 2 \end{vmatrix}$	God" because it's something that we're not used to, even though it's still quite high.	2		
3	So, it's kind of a funny thing. But the cost			SHIWAK: Typically what you see, just over half of the
4	of fuel or the cost of electricity within the	4		communities in Nunatsiavut, they burn wood as
5	communities is quite high.	5		a heat source. If you look at the communities
7	We also have the cost of food. Bringing	7		of Rigolet, Makkovik and Postville, getting
8	food into the communities is quite costly, but	8		wood is not such a big thing because you're in
9	what you're seeing is a lot of the businesses	9		close proximity to the wood and it's an
10	are switching to electric heat. As the	10		everyday thing, you go out and cut your wood
11	electric bill gets higher, that's put onto the	10		and it's quite convenient. But if you go into
12	cost of food and that goes up as well.	12		Hopedale and Nain, the availability of wood
12	So when I say when you look at that	12		becomes more scarce. You have to travel quite
14	income there for Nain or Hopedale or Makkov			far on snowmobile to get to the wood and
15	you have to realize that it's a very limited	15		again, going back to the income, most of these
16	income that they have, families have to make a			families cannot afford to purchase
17	judgment call because you have to base that	17		snowmobiles. Most of these families don't
18	against all these other costs that you have	18		have the ability to go out and get that wood.
19	within the communities, and if you have a rate			So what you're finding is a lot of families
20	hike for Newfoundland and Labrador Hydro,			don't have wood in the communities. Some of
21	adds an extra burden.	21		the more well-off ones do, but most of them
22	Looking for most families within	22		don't. They rely on either family members or
23	Nunatsiavut for looking at a Hydro bill, it's	23		other people to get them wood, and a lot of
24	not simply looking at your monthly bills and	24		times, that's not there. So then if they're
25	saying, tick it off and I got to pay this.	25		burning wood, they're relying on something

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1	else, either relying on electric heat or	1	and they expect when the power goes down,
2	they're relying on oil, home heating. And	2	depending on what causes the power outage,
3	again, a lot of them can't afford to buy that	3	that you could be looking at a power outage
4	oil heat or if you were to bump up those	4	for maybe a day or two, just because you're
5	relying on electricity, if you were to bump up	5	isolated and the power crew has to come in
6	or put a rate hike on that, they simply can't	6	from Goose Bay or wherever to fix that. Those
7	afford that either.	7	things are expected.
8	So you will find families going without	8	But the problem with the diesel power
9	heat. You will typically if you walk into	9	plants is they're on a very limited capacity.
10	a home of which I'm talking about, you	10	We know that there have been investments made
11	probably would see the oven open, getting the	e 11	into Nain and Hopedale in the last number of
12	heat from the oven. You would see I've	12	years to upgrade or put extra power in those
13	heard and I've seen cases where people have		communities. We know that there's extra
14	broken down their steps for wood, the steps	14	things put into the other communities, but
15	that you have on your house, yes, or the walls	15	right now, the amount of power that's going
16	within the house to have heat for the family.	16	into the communities is only looking at what
17	These are because a lot of it is because of	17	exists in the community today. They are not
18	income and having choice of what to buy an		there to they are not put into the
19	what to do.	19	communities for future or for advancement in
20	If you think about Muskrat Falls, for	20	the communities. If you have anything big
21	example, there is a lot of wood coming out of		happening, say if something big happened in
22	Muskrat Falls. I guess some of the crumbs	22	one of the communities, the power just isn't
23	that we do get from Muskrat Falls for the	23	there.
24	north coast is we have access to the wood. So		I don't know if you know about Makkovik.
25	we do get that wood up into the most norther		Makkovik is where our major fish plant is,
		age 14	Page 16
1	communities, Nain and Hopedale. It does not	•	processes turbot and crab. In the summer
2	last very long. It's very expensive to get	2	months, when that plant is going, they can
3	that wood up there and we are the ones paying	g 3	only use portions of the plant because the
4	to get that wood up to the north coast of	4	diesel generator cannot supply the community
5	Labrador.	5	and supply that full plant at one time. The
6	So that helps a bit, but the home	6	power going into those communities is there
7	heating, the wood heating is a necessity, but	7	just to keep the community going for now and
8	it's a challenge for most people and if you're	8	it's at a very huge investment, I understand,
9	not burning wood, everything else is quite	9	from Hydro. They probably should be looking
10	expensive.	10	at a way to supplement that power so that you
	MS. DAWSON:	11	do have extra power to the communities. There
12	Q. Do you want to tell the Board a little bit	12	are probably ways of making it cheaper for the
13	about the power supply and any you know		communities, I don't know, but it's just very
14	it's dependability, whether it's you lose	14	difficult with a diesel generator to for
15	the power very often or how does that work in		the community to advance because there's no
16	these communities?	16	extra power to advance. So there's got to be
	MR. SHIWAK:	17	from the community perspective, we need
18	A. In all the communities, it's diesel, diesel	18	you have to look at different ways of
19	generators, diesel power plants. We're very	19	increasing that power, making it more
20	thankful to have them, even though that we		reliable, making it more affordable and it's
21	think that they could be better. It's typical	21	probably looking at alternate sources of
22	for the communities in Nunatsiavut to	22	power.
23	experience power outages and people are		As I said in the beginning, we're very
-			
24	when the winter months come around, they ki	ind 24	happy to have the power. Everybody is happy

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1	diesel generating power plant and it's	some	1	going for a rate hike within the communities,
2	of the communities, mine for example, 1	Rigolet,	2	but you also see that this company, Nalcor, is
3	the power plant sits right in the middle	of	3	building a major mega project in Labrador next
4	the community, right next to a clinic. Ye	ou do 🔤	4	to you; the power is going elsewhere and we're
5	see the power plant and you do see the	smoke	5	having these issues with power and with other
6	stacks and you do see the black soot t	hat	6	things and the only thing they're going to
7	comes out of the power plant and it does	s fall	7	give you is pollutants into the water that we
8	on the community, including the clinic,	which	8	have to deal with for decades to come. I
9	sits around that power plant. They're no	t the	9	guess it's very frustrating. It's an argument
10	cleanest forms of energy. They're prob	-	0	that we are having we are bringing to the
11	as I understand, needed in the commun		1	governments that they need to address.
12	We probably cannot do without them.		2	We know that it's probably not feasible
13	no plans to put a hydro line into any of		3	to bring power lines in. We would love to
14	communities. So we do need the di		4	have power lines coming from Churchill Falls
15	generating power plants, but you have		5	into our communities, but we know that it's
16	understand that these plants need somet	-		not feasible. It's not going to happen. But
17	subsidize them because our communiti			the consideration should be there that if
18	growing. Unlike what you might hear f			you're if you can do a mega project for
19	Provincial Government, the communit			power for other parts of the province or for
20	going to grow and they are going to adv			Nova Scotia, wherever that power is going to
21	But we need the power, we need the fo			go, you must be able to look at different
22	power to able to do that, especially for			ways, alternate sources of power within the
23	people who can rarely afford it.	2:		communities that helps with the diesel
	MS. DAWSON:	24		generating power plant to ensure that these
25	Q. Minister Shiwak, I want you to touch a		5	communities have affordable energy, reliable
		Page 18		Page 20
1	bit about the impact of the undertaking of		1	energy and that allows for the communities to
2	Muskrat Falls on the communities.		2	grow.
	MR. SHIWAK:		3	The north coast of Labrador, we're
4	A. Well, if you're talking about the impact from		4 -	isolated. We're in the wintertime, you fly
5	a power point of view?		5	in and you fly out. In the summertime, you
	MS. DAWSON:		6	get a ferry. You can get your truck on there
7	Q. Yes.		7	sometimes. So, it's we're very proud of
	MR. SHIWAK:		8	where we are and we're proud to be Inuit and be on the north coast of Labrador, but we're
9	A. There's no impact because we are not getting	-	9	also proud to be part of this Province, and if
10	any power from Muskrat Falls. There is a impact from a perspective, a communit			
11 12	perspective that you do you sit in	y 11		you we expect to be treated like that. We expect to be treated like any other part of
12	Labrador, on the north coast, that in your	1.		this province and yeah, it's the more
13 14	communities, like I said, you have the diese			thought and people need to sit down and talk
14	generating power plants, very costly, very			about the power and what's realistic and what
15	costly to run them, very costly to maintain.	1.		should happen within the north coast of
17	You have a mega project that sits just outsic			Labrador.
18	of your claim area, pretty much in a commu			0 a.m.)
19	to the east. The only thing that's coming			Rate hikes aren't the answer. You're
20	from that mega project are pollutants, numb			just going to burden families more and you're
20	one being methylmercury. It's very			going to put them more into poverty than
22	frustrating to see.	2		anything else. More thought needs to go into
23	It's very frustrating to see that you do	2		how the power is supplied and Muskrat Falls,
24	have all these issues with power. You do ha			again is just a frustrating thing that you do
24				

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1	north coast when you see what's happening and	1	Again, I'm trying to make the picture of
2	the cost of it, but you weigh that against the	2	you have to look at this as an overall
3	cost of putting energy into the communities	3	picture. It's not just about you just
4	and it's something that we just don't	4	can't simply say it's putting up the rate to
5	understand.	5	cover the cost of Newfoundland and Labrador
6	MS. DAWSON:	6	Hydro maintaining these power plants. It has
7	Q. I'd like for you to talk a little bit about	7	a significant effect on the day-to-day life of
8	how any rate increase would affect any	8	most people in the communities.
9	commercial enterprises.	9 MS.	DAWSON:
10	MR. SHIWAK:	10 0	Q. That's all my questions. I don't know if
11	A. Typically, I guess it's like anywhere else, if	11	I'll leave it open to others now if they want
12	you have a rate increase on anything,	12	to take you through to anything.
13	including your electricity bill or your hydro	13 MS.	GLYNN:
14	bill, it has to come off somewhere and the	14 (	Q. Hydro would go first.
15	people who pay for that at the end of the day	15 СНА	IRMAN:
16	is again those people in the communities	16 (	Q. I guess I'll start with you, Mr. Young.
17	making those wages. For example, in Rigolet,	17 MR.	DARRYL SHIWAK, CROSS-EXAMINATION BY MR. GEOFFREY
18	we have a Northern Store. They have just	18 YOL	JNG
19	switched from burning oil to burning	19 MR.	YOUNG:
20	electricity. That electricity then has to	20 0	Q. Yes, thank you, Mr. Chair. Good morning,
21	come off that diesel generating power plant,	21	Minister Shiwak.
22	which means that that power plant has to	22 MR.	SHIWAK:
23	generate more energy, which means that	23	A. Good morning.
24	Northern's price is going to go up because of	24 MR.	YOUNG:
25	that energy. That is passed on to the	25 0	Q. I just have a couple of questions actually.
	Page 22	2	Page 24
1	consumer. Northern, they can do that. They	1	It arises on page 11 of your you don't
2	can switch to electricity and they can	2	really need to turn to it. I think we can
3	probably pay that bill. But we are the ones	3	have a conversation just generally about it.
4	paying that bill in the end. If you have a	4 MR	. SHIWAK:
5	rate hike, that rate hike is going to come off	5 /	A. Yes.
6	that again, again and we're going to be paying	6 MR	. YOUNG:
7	for that again. It's typically most families	7 (	Q. But it's the accessibility to the majority of
8	they cannot afford to do that.	8	your residents with relation to energy
9	If you aren't already set up as a	9	efficiency programs and you've made a comment
10	business, it's very difficult for small	10	there and I just want to make sure I
11	business to grow in Nunatsiavut just because	11	understand it. "Many facets of the takeCHARGE
12	of the barriers and the cost of living on the	12	program are only available to private
13	coast, north coast of Labrador. It's very	13	homeowners." There are just to give you
14	hard for small business start-ups. Small	14	some context. I understand major renovations,
15	business is, as you know, one of the best	15	windows and major insulation projects would
16	community economic generators there is. It	16	be, but are you aware that there's a number of
17	sustains communities. It's very hard for	17	other projects and opportunities that are
18	small business to start up on the north coast	18	available to tenants?
19	because of the barriers. One of the big	19 MR	. SHIWAK:
20	barriers is the cost of electricity and the	20 /	A. To our understanding, when you say tenants -
21	cost of heat and the cost of everything else.	21 MR	. YOUNG:
22	So again, if you have a rate hike, that puts	22 0	Q. Yes.
23	another barrier in front of small business		. SHIWAK:
24	start-up and it puts a barrier to essential	24	A that most of the a lot of the homes in
25	services happening within the communities.	25	Nunatsiavut are built through Newfoundland

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1	not Newfoundland Torngat Housing. A lot of	1	Like I say, it's a good program, but more
2	the programs that and this is our	2	needs to be done to get into the communities.
3	understanding because we don't run Torngat	3	Fixing up your home and fixing up all these
4	Housing, even though that money flows through	4	things are one issue.
5	the Nunatsiavut Government to Torngat Housing.	5	In some of the communities, especially
6	Torngat owners or the people who have Torngat	6	like Nain, a lot of the homes are not your
7	Housing, these programs aren't available to	7	typical home. A lot of the homes are
8	them, just because of this program of Torngat	8	there's real issues with them. A lot of it is
9	Housing.	9	due to the environment, the land that they're
10	Torngat Housing is, other than	10	built on. There's real issues with mould.
11	Newfoundland and Labrador Housing, is the	11	There's real issues with everything in those
12	affordable housing for people on the north	12	homes. We are addressing it with the
13	coast. Even though we have to increase that,	13	Provincial Government through our retrofit
14	that's the majority of people, especially the	14	program by putting more insulation in the
15	low income people have Torngat Housing. We	15	home, clearing out a lot of the mould. We're
16	understand that a lot of these programs what	16	cost sharing that program.
17	you're referring to aren't available to those	17	But to the typical person, to the low
18	people.	18	income person, a lot of the programs, what
19	MR. YOUNG:	19	you're referring to, they either don't know
20	Q. Yeah. My understanding is, and I can't give	20	about or they don't have access to, even
21	evidence here, I can only ask questions, but	21	though it may be offered, but more work needs
22	my understanding is that major changes, for	22	to be done to get at the end of the day,
23	example, thermostat or windows or insulation	23	we're all trying to do the same thing, but we
24	programs may not be, but other things would	24	need to do more work to get to those people
25	be, you know, pipe wrapping and insulation	25	because we're trying to save them money.
	Page 26		Page 28
1	around hot water systems, that sort of thing.	1	We're trying to give them the money to use,
2	I think a lot of people in your communities	2	what they have left, for everyday living.
3	would have taken advantage of those services.	3 MR	R. YOUNG:
4	That's the testimony that's occurred here.	4	Q. Okay. That's all my questions. Thank you,
5	Are you aware of that?	5	Minister Shiwak.
6	MR. SHIWAK:	6 CH	AIRMAN:
7	A. I agree. I think when it comes to saving	7	Q. Mr. O'Brien?
8	costs with regard to energy, you have to be		R. O'BRIEN:
9	able to maintain your home. You have to be		Q. No questions.
10	able to have all those things that's available		AIRMAN:
11	to you. But from our understanding, a lot of		Q. Mr. Johnson?
12	the communities, a lot of people in the		HNSON, Q.C.:
13	communities don't really know that those		Q. No questions for this gentleman, thank you.
14	programs exist or the ones that do, there are		EENE, Q.C.:
15	barriers. I understand that when they go to		Q. And I have no questions, Mr. Chair.
16	apply for these programs that they come up		AIRMAN:
17	against barriers that they simply are too big.		Q. Do you have any?
18	I could be wrong, but I think that it's too		CE-CHAIR WHALEN:
19	big for them to overcome. More work it's a		Q. No. No questions, thank you.
20	good initiative. It needs to happen. But		MMISSIONER NEWMAN:
21	more needs to happen to get those people who		Q. No questions.
22	we are referring to in the communities who simply can't afford to pay for all these		MMISSIONER OXFORD: Q. No.
23 24	costs. You need to do more to get into the		Q. NO. AIRMAN:
	control for the community.		Q. Well, I guess do you have anything further?
25	community.	25	Q. Won, I guess uo you have anything further?

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P	age 29	Page 31
1 MS. DAWSON:	1	Q. Okay. Mr. Henderson, I just want to take you
2 Q. No, no.	2	first to page ten of your report, which is
3 CHAIRMAN:	3	and we'll start with line 241 and it's page
4 Q. I guess then we are adjourned.	4	ten of your report that just talks a little
5 MS. DAWSON:	5	bit about who you are. So we'll start there.
6 Q. Well, no, wait, we've got another witness.	6	Do you want to explain to the Board what you -
7 CHAIRMAN:	7	- your background first, and then we'll tell
8 Q. Oh, I'm sorry. I thought you were going to	. 8	them about what you're doing here, but your
9 oh, I beg your pardon.	9	background in general, please?
10 MS. DAWSON:	10	MR. CHRIS HENDERSON:
11 Q. No, we have a if we could have a small	11	A. Be pleased to. For the last 25 years, ladies
12 adjournment so we can switch over the podiu	ım. 12	and gentlemen, I've worked in the spheres of
13 MS. GLYNN:	13	environment and energy across Canada. For the
14 Q. Absolutely, yes.	14	last 20 years in particular, I've worked very
15 MS. DAWSON:	15	closely with indigenous communities across
16 Q. But -	16	Canada in virtually every province and
17 CHAIRMAN:	17	territory, acting often as clean energy
18 Q. Oh, I thought you were -	18	advisor to indigenous communities, First
19 MS. DAWSON:	19	Nations, Metis and Inuit communities.
20 Q. Oh yeah, no, I have another witness.	20	In that time, I've been involved with
21 CHAIRMAN:	21	converting diesel systems to renewable energy
22 Q. Okay. That's Mr. Henderson?	22	systems, from diesel to diesel wind hybrids,
23 MS. DAWSON:	23	to hydro power systems and also to solar
24 Q. That's correct.	24	power. In the course of doing that work, I
25 CHAIRMAN:	25	come at it from an economic and an energy
P	age 30	Page 32
1 Q. I'm sorry, yes. Okay.	1	perspective and a community perspective, so a
2 MS. GLYNN:	2	sustainable development approach. I try to
3 Q. So we'll take a couple of minutes to change.	3	make sure that the innovations one introduces
4 CHAIRMAN:	4	are workable, in terms of the economics that
5 Q. Yes.	5	are at play; that power reliability and
6 (BREAK - 9:38 a.m. )	6	certainty exist, but also looking to introduce
7 (RESUME - 9:46 a.m.)	7	more robust energy systems that reduce costs
8 CHAIRMAN:	8	and have lower environmental impacts over time
9 Q. Okay, I guess we're back to you, Madam Dawson.	9	and have the involvement of the community.
10 ms. dawson:	10	So my work is as a clean energy advisor
11 Q. Mr. Chair, our next witness is Mr. Chris	11	across Canada and remote, isolated communities
12 Henderson and Mr. Henderson should be sworn, I	12	have been a major focus of my work over that
13 guess, or affirmed.	13	last 20-25 year period.
14 MR. CHRISTOPHER HENDERSON, SWORN, EXAMINATION-IN-CHIEF	ву 14 1	MS. DAWSON:
15 ms. genevieve dawson	15	Q. How long have you been doing some work for the
16 ms. glynn:	16	Nunatsiavut Government?
17 Q. Ms. Dawson, I'm going to jump in again too, as	17	MR. CHRIS HENDERSON:
18 there is additional information that has been	18	A. Approximately two years.
19 filed by Mr. Henderson and we're going to	19 1	MS. DAWSON:
20 enter that as Exhibit No. 5.	20	Q. Okay. And what about other northern
21 ms. dawson:	21	communities? Do you want to tell the Board
22 Q. Okay.	22	about your experience with other northern
23 MS. GLYNN:	23	communities?
24 Q. We'll have that done at the outset.	24 1	MR. CHRIS HENDERSON:
	25	A. Sure. In the northern Quebec region of

Pag Nunavut, I currently advise both the Makivik Corporation and the KRG Government in Nunavut, as well as we're doing a hydro for diesel replacement in the community of Inukshuak, which is a seven and a half megawatt project replacing 100 percent of diesel heat power in that community. The feasibility is complete and we're in final negotiations with Hydro Quebec and the Quebec Government. In northern Ontario, I am the federal advisor to the Government to involve a conversion of 20 out of 23 remote communities off diesel to transmission. I've been involved with northern Manitoba in the community of Lac Brochet and Barron Lake, which is looking at a hydro project for diesel, and a number of coastal communities in BC as well that are remote, looking at different innovations of the power system,	1 2 3 4 4 5 6 6 7 7 8 9 10 11 12 13 14 15	<ol> <li>MS. GLYNN:</li> <li>Q. 5.</li> <li>MS. DAWSON:</li> <li>Q. 5. That's what I thought. So, that so do</li> <li>you adopt that evidence as well?</li> </ol>
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diesel, and a number of coastal communities in BC as well that are remote, looking at		
BC as well that are remote, looking at	17	6 MR. CHRIS HENDERSON:
	1 * /	7 A. I do.
different innovations of the power system	18	8 MS. DAWSON:
unterent mile valends of the power system,	19	9 Q. Okay. So I'd like to now take you to the main
including more efficient diesel systems. And	20	20 part of your report and I want you to go
finally, I've advised Yukon Energy and the	21	through your report for the Board and just
territory there in terms of their innovations	22	
for remote communities, of which there are not	23	
too many left in Yukon, but there are some.	24	24 MR. CHRIS HENDERSON:
-	25	A. Thank you. In this role, I act as clean
Pag	e 34	Page
6		1 energy advisor to the Nunatsiavut Government.
÷		2 The Nunatsiavut Government asked me to on a
*		3 proactive basis two years ago to look at
		4 energy, the needs in the community, the costs
		5 of energy, and that's both electricity and
	_	<ul> <li>6 heat, though as the Minister noted there's a</li> </ul>
-		7 linkage between the two, and identify their
-		8 opportunities to both reduce consumptions
-		9 through efficiency and conservation that were
	10	
	11	
	12	
	13	c
	14	
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	16	
	17	
*	18	
	19	
-	20	
÷	20	-
-	21	
- ·	22	*
June of 2015 and do you adopt the contents of	23	
June of 2015 and do you adopt the contents of	24	A Doard and the various stakeholder interests
	for remote communities, of which there are not too many left in Yukon, but there are some. .DAWSON: Page Q. The Nunatsiavut Government is offering Mr. Henderson as an expert in the area of sustainable development and northern energy as it relates to northern climates. So that's sort of the purpose why he's here and I want to make sure that that's we didn't get involved in cost of service expertise, but Mr. Henderson's expertise is of a different nature than cost of service, but still an expert in this area, which is sort of, I would call it, sustainable energy, which is what he's mostly going to get into with respect to northern climates. So I wanted to make sure that the Board understood where we were with that. He's not going to be offering any kind of testimony and that's why we didn't put him in the cost of service experts because that's not what we were focused on. So, I want to make sure you understand that. Mr. Henderson, you filed two different now, two one report and some additional information. The report that you filed with the Board was filed some time ago. It was in	for remote communities, of which there are not too many left in Yukon, but there are some.2DAWSON:2Page 342Q. The Nunatsiavut Government is offering Mr. Henderson as an expert in the area of sustainable development and northern energy as it relates to northern climates. So that's sort of the purpose why he's here and I want to make sure that that's we didn't get involved in cost of service expertise, but Mr. Henderson's expertise is of a different nature than cost of service, but still an expert in this area, which is sort of, I would call it, sustainable energy, which is what he's mostly going to get into with respect to northern climates. So I wanted to make sure that the Board understood where we were with that. He's not going to be offering any kind of testimony and that's why we didn't put him in the cost of service experts because that's not what we were focused on. So, I want to make sure you understand that.1Mr. Henderson, you filed two different now, two one report and some additional information. The report that you filed with the Board was filed some time ago. It was in2

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	Page	e 37	Page 39
1	workable based on what's happening elsewhere		reduce energy demand through conservation and
2	in Canada, what potentially exists on the	2	efficiency and renewable energy.
3	ground today. In the course of doing this	3	The Take Charge Program is a good
4	work, which is reflected in the expert report,	4	program. It's been well intentioned and it
5	we consulted with Newfoundland and Labrado	or 5	has a number of positive parts. However, it
6	Hydro and the Public Utilities Board. I would	6	also is not a holistic community energy
7	note, and I would express appreciation that we	7	planning or holistic individual residence or
8	found individuals from both those	8	facility energy efficient and conservation
9	organizations forthcoming, they were helpful.	9	program. I'll give you a comparison. If you
10	There was a genuine desire to see what could	10	go to Manitoba, Manitoba has a system called
11	be improved, understanding that things change	11	PAYS, Pay As You Save. In Manitoba virtually
12	over time and that we need to move forward.	12	any business, institution, or community home
13	It's not a static point in time.	13	owner can go to the provincial utility of
14	In the course of doing this work, I	14	Manitoba Hydro and say, look, I'd like to
15	really would stress that, as the Minister did,	15	renovate all these aspects of my home,
16	this linkage between electricity and the rates	16	windows, and major appliances, building
17	related to it, which you are accountable for,	17	systems, building envelope, and I will access
18	and heat, in some cases homes in the region	18	a fund from the utility to do that, and as I
19	use electric heat and that is becoming more	19	save, and that has to be part of a plan with
20	and more prevalent especially for public	20	the utility, then that money that was used for
21	buildings as they are expanded and built, but	21	those initiatives is paid back, and once it's
22	the energy budget of residents is an energy	22	paid back, then I'm free and clear. What
23	budget for both space and heat. If one rises,	23	programs like Manitoba have done is take a
24	there are impacts on the other side, and that	24	holistic approach to a home, but more
25	reality in Nunatsiavut has to be appreciated.	25	importantly for communities like isolated
	Page	e 38	Page 4
1	I mean, the average cost in winter months for	1	communities on the North Coast, you want a
2	heating a home in Nunatsiavut the residents	2	comprehensive community energy planning
3	bear is a little over \$600.00 per home per	3	approach and that's what I think you will see
4	month. It's not a small amount of money.	4	when you see the Nunatsiavut energy security
5	When you add to that electricity cost, you	5	plan tabled. It's trying to say, look, can
6	kind of see what the energy budget looks like	6	you look at the community of Nain, Hopedale,
7	in a region where income rates are much lower	7	or Rigolet, or Makkovik, and see how those
8	than elsewhere in the province. So those	8	communities are using energy and reduce energy
9	factors have been pointed out too by the	9	together with them. So what I would point to
10	Minister, and I'll leave it at that point. I	10	in the testimony, and also in the additional
11	think what I would stress to the Board is that	11	material, is things have changed. There is a
12	the work that Newfoundland and Labrador Hyd	ro 12	report that we were privy to that was
13	has done in the region is very genuine and	13	commissioned by Newfoundland and Labrador
14	very competent in many respects. There is a	14	Hydro in 2009, looking at various forms of
15	mandate under the legislation and policy of	15	renewal energy in the region, and concluded at
16	the province to provide power. There are	16	that time that while there was some more wind
17	consequences there sometimes with outages that	t 17	energy monitoring being done, there wasn't
18	occur, which is a challenge of diesel systems.	18	much potential in solar, there wasn't much
19	In some places outages can last quite a bit of	19	potential in geothermal bio-mass, and some of
20	time, but there is where, I think, there is	20	that is definitely factually correct, there's
21	opportunity that would have an impact on the	21	not much potential in geothermal, for example.
22	cost of the system for the system overall for	22	However, 2009 is six years ago and things have
23	the residents and even, therefore, to all	23	changed. I mean, in that 2009 report, it was
24	residents of Newfoundland, given the rural	24	said that if solar power costs come down, they
25	subsidy, is related to how you over time	25	should be considered. Well, in the last six

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	Page 4	41	Page 43
1	years they have come down now almost 65	1	private operation, they look at full cost
2	percent for solar panels, control systems, and	2	accounting. They worked so well, they
3	converters/inverters, and as a result,	3	installed three more this summer. In
4	elsewhere in Canada in Northwest Territories,	4	addition, there's opportunities to be
5	in Northern Ontario, in BC, you see large	5	innovative here in the context of newer
6	scale conversions of systems that are remote	6	technologies. People are well aware of the
7	into solar power with solar storage. Solar	7	wind hydrogen system in Ramea Island, but if
8	panels will come down a further 20/25 percent	8	you look in a northern community like Salluit,
9	in the next two/three years, and so storage	9	the Xstrata Mine in Nunavik in Northern
10	costs are going down which allows both backup	10	Quebec, there you had a wind deal system
11	capacity for solar power. That's an example	11	installed a year and a half ago which involved
12	of how renewable energy should be looked at	12	a major contribution on the part of the
13	more assertively.	13	Federal Government, in fact, covering almost
14	There was a report commissioned by the	14	60 percent of the cost to recognize it was a
15	Newfoundland Government in 2014 to look at	15	cost factor that should not be borne by rate
16	these issues again. We do not have the final	16	payers in the province, but because there was
17	report yet, it's not available, we look	17	innovation potential there, you could see how
18	forward to it. So the simple point that we	18	wind diesel systems could work that's not up
19	would make here is that part from the reality	19	and operating.
20	of energy in the North Coast communities which	20	So there's opportunity both for
21	is challenging, given the economic situation	21	conservation with holistic approach community-
22	and the link between heating and power, is	22	wise and building-wise, building on Take
23	that we believe that there is greater	23	Charge as a start and go further. Two, it's
24	potential for a more holistic community energy	24	an opportunity to look at renewable energy
25	planning approach and a more holistic home	25	because renewable energy technologies are
	Page 4	42	Page 44
1	energy efficiency and conservation approach,	1	becoming more effective and more cost
2	which does require new tools. It may require,	2	effective. Thirdly, it's an opportunity to
3	for example, an investment fund that has a pay	3	look at innovation in systems because there
4	back mode that could be commissioned on the	4	are supports, including a partnership with the
5	part of the utility potentially with the	5	Federal Government. Those are opportunities
6	Provincial Government as it is, for example,	6	we believe should be part of the system for
7	in Manitoba. We do believe that certain forms	7	Nunatsiavut that do have an impact on rate
8	of renewable energy have changed in both the	8	payers over the medium to long term and also
9	reliability, the performance, and the	9	home owners in the region and businesses.
10	economics in the last six years that has led		):00 a.m.)
11	other jurisdictions with remote communities in	11	Finally, even with diesel systems there's
12	Canada and elsewhere in the world to start	12	opportunity through innovation. If you look
13	installing them because they're working	13	at Innovus Power in California, diesel systems
14	better.	14	operate, for technical terms, at a certain
15	If you go to Colville Lake in Northwest	15	speed pretty regularly that consumes a certain
16	Territories, you'll see a large solar ray that	16	amount of fuel, diesel fuel, and the amount of
17	covers a property about twice the size of this building footprint that is now gongrating over	17	consumption is not as responsive. So you're
18	building footprint that is now generating over 60 percent of the power requirements in	18	using this much power, let's say the number is 100, and the next five minutes it drops to 50,
19 20	Colville Lake. Northwest Territories didn't	19	-
20	do this happenstance. They did it because it	20	the diesel system can adjust, so you're using fuel that is not needed and costs money.
21		21	-
22	made sense. If you go to Northwest	22	Variable speed motors that are much more akin to a control system that operates like on
23	Territories and you look at the EKATI Mine,	23	to a control system that operates, like, on
24	three years ago they installed three wind turbings at that ming. This is a perfectly	24	the grid, is much responsive minute to minute
25	turbines at that mine. This is a perfectly	25	to changes in demand can reduce diesel fuel

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1	consumption by 30/35 percent. Innovus is now	1	where the state of the art may have been three
2	being installed by BC Hydro in a remote	2	to five years ago. I think the opportunity
3	community on their coast. So that's a final	3	for water jackets, the opportunity - that take
4	point I would point to in opportunity. So the	4	the heat from the diesel plants to use it to
5	Nunatsiavut Government has taken a proactive	5	heat other buildings, the opportunity to blend
6	approach with this and said let's look at how,	6	
7	in collaboration with Newfoundland and	7	small scale renewables, and the opportunity
8	Labrador Hydro and the province, and	8	for more advanced diesel systems have not so
9	potentially also the Federal Government,	9	far been part of the capital program for the
10	there's opportunities to be more creative that	10	utility. I believe that it would make sense
11	fundamentally is still rooted economically.	11	for the province and for the region to look at
12	One has to make sure that; one, the systems	12	that into the future.
13	work, they're reliable, and two, they're done	13	MS. DAWSON:
14	with a real sense of how it impacts the	14	Q. And would all of this, both the renewable
15	economics particularly on the rate base. So	15	energy and the conservation that you're
16	that fundamentally is a summary in terms of	16	talking about, would that lower sort of the
17	what expert testimony we offer, but it's	17	rural deficit as you know it?
18	rooted in a year and a half, two year's work		MR. CHRIS HENDERSON:
19	of work in the region in consultation with the	19	A. I would say the most important thing to have
20	province and Newfoundland and Labrador Hydro	20	an impact on the rural deficit for the North
21	and the Public Utilities Board. We believe	21	Coast communities is energy conservation and
22	that would have a positive effect on both the	22	efficiency before renewables. Two years ago,
23	region and its residents and businesses, but	23	you can Google it, I wrote a book called
24	also on the whole management of utility	24	"Aboriginal Power", which looked at renewable
25	systems and rates for the province.	25	energy in the indigenous communities across
	Page 46		Page 48
1	Page 46 MS. DAWSON:	1	Page 48 Canada, and it has a very extensive chapter on
1 1 2	-		Canada, and it has a very extensive chapter on
	MS. DAWSON:	1	Canada, and it has a very extensive chapter on
2	MS. DAWSON: Q. Mr. Henderson, have you yourself visited these	1 2	Canada, and it has a very extensive chapter on remote northern communities. In that chapter,
2 3	MS. DAWSON: Q. Mr. Henderson, have you yourself visited these communities, have you gone up there and seen	1 2 3	Canada, and it has a very extensive chapter on remote northern communities. In that chapter, there's an energy ladder you should follow in
2 3 4	MS. DAWSON: Q. Mr. Henderson, have you yourself visited these communities, have you gone up there and seen what Newfoundland Hydro has in these	1 2 3 4	Canada, and it has a very extensive chapter on remote northern communities. In that chapter, there's an energy ladder you should follow in remote communities. The seventh step of the ladder is renewable energy. You don't step on
2 3 4 5	MS. DAWSON: Q. Mr. Henderson, have you yourself visited these communities, have you gone up there and seen what Newfoundland Hydro has in these communities in the way of both - in	1 2 3 4 5	Canada, and it has a very extensive chapter on remote northern communities. In that chapter, there's an energy ladder you should follow in remote communities. The seventh step of the ladder is renewable energy. You don't step on
2 3 4 5 6 7	MS. DAWSON: Q. Mr. Henderson, have you yourself visited these communities, have you gone up there and seen what Newfoundland Hydro has in these communities in the way of both - in particular, the diesel plants? Have you	1 2 3 4 5 6	Canada, and it has a very extensive chapter on remote northern communities. In that chapter, there's an energy ladder you should follow in remote communities. The seventh step of the ladder is renewable energy. You don't step on a ladder on the seventh step, you got to climb
2 3 4 5 6 7	MS. DAWSON: Q. Mr. Henderson, have you yourself visited these communities, have you gone up there and seen what Newfoundland Hydro has in these communities in the way of both - in particular, the diesel plants? Have you visited those?	1 2 3 4 5 6 7	Canada, and it has a very extensive chapter on remote northern communities. In that chapter, there's an energy ladder you should follow in remote communities. The seventh step of the ladder is renewable energy. You don't step on a ladder on the seventh step, you got to climb the first six. Energy conservation demand
2 3 4 5 6 7 8	<ul> <li>MS. DAWSON:</li> <li>Q. Mr. Henderson, have you yourself visited these communities, have you gone up there and seen what Newfoundland Hydro has in these communities in the way of both - in particular, the diesel plants? Have you visited those?</li> <li>MR. CHRIS HENDERSON:</li> </ul>	1 2 3 4 5 6 7 8	Canada, and it has a very extensive chapter on remote northern communities. In that chapter, there's an energy ladder you should follow in remote communities. The seventh step of the ladder is renewable energy. You don't step on a ladder on the seventh step, you got to climb the first six. Energy conservation demand peak load shaving, energy efficiency, combined
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NL Hydro GRA

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1	partnership with the Nunatsiavut Government.	1	small hydro facility which would be very
2	That's a behavioural social process, not a	2	helpful because, as the Minister noted, the
3	technical process of simply replacing an	3	fish plants need that supply to operate full
4	incandescent bulb with a LED. It requires use	4	tilt. In Nain, for example, I can share today
5	change, which requires more education.	5	which is a gift to mymarks as testimony
6	Thirdly, you can have efficiency. I believe	6	(phonetic), I've secured an arrangement with
7	some of that program is in place, but more	7	the Solar Energy Society of Canada to have
8	could be done with a comprehensive approach.	8	solar energy systems donated to the Illusuak
9	Those are the ones that would have the biggest	9	Cultural Centre, which is being built in Nain
10	impact on cost and communities. That takes a	10	right now, free of charge as part of a
11	bit of time and investment as they're doing in	11	demonstration to bring renewable solar power
12	other parts of Canada, but it's not crazy	12	into that community. The Nunatsiavut
13	money or complicated. It requires planning,	13	Government also secured federal funding to
14	and what people will find with the Nunatsiavut	14	provide solar hot water system, again with
15	energy security plan, we're proposing how that	15	federal support to buy the equipment and
16	be done in collaboration between the	16	install it for the Illusuak Cultural Centre.
17	Nunatsiavut Government, local communities, ar		So what I would say is that I believe solar
18	the utility and the province in doing so.	18	energy with storage has the greatest potential
19	Renewable energy - so work on energy	19	for renewable energy in the region, but
20	conservation efficiency test to have a shorter	20	potentially some wind integration in a couple
21	pay back period anywhere from a year or two,	21	of communities and maybe hydro in one other
22	to four or five years. That's the kind of	22	community. We did conduct, as part of our
23	time line, I think, all rate payers of the	23	energy security plan, a look at biomass power.
24	province would appreciate. Renewable energy,		While the Minister noted biomass is a
25	I'll be honest, takes longer. I mean, if one	25	challenge because of the distance people have
	Page		Page 52
1	were to introduce a solar storage system now,	1	to go to get wood biomass, the community of
2	you may be looking at a pay back rate that may	2	Postville is an exception because its had a
3	take six to nine years to do, but as the costs	3	lumber mill and it's in the lower part of the
4	come down, the pay back rate gets faster. So	4	North Coast which has more biomass reserve.
5	we believe that should be part of the ongoing	5	We have done some work for the Nunatsiavut
6	monitoring of energy innovation for the	6	Government with Natural Resources Canada, have
7 °	region. So short strokes are go first to energy conservation, don't even use that, and	7	identified some biomass potential for biomass
8	energy efficiency which requires more	8	generation and heat in Postville, which we believe has potential. So solar in all
9 10	substantive programming, and then to renewable	-	communities, wind potentially in Hopedale and
10	energy, but be very judicious about which		Nain, potentially some small hydro in
11	renewable energy projects to do first, and I	11	Makkovik, and potentially some biomass in
12	think I can firmly say from what I've seen of	12	Postville.
13	the Nunatsiavut Government they are very open		IS. DAWSON:
14	to working with partners on that.	14 1	Q. Now the additional information you filed with
	IS. DAWSON:	15	the Board, is there anything you want to add
17	Q. Do you have any idea what would work better in		to the additional information that we
18	these different five communities with respect	18	provided?
19	to, let's say, renewable energy?		IR. CHRIS HENDERSON:
	MR. CHRIS HENDERSON:	20	A. Thank you for that question. What I tried to
21	A. Well, if you look at the community of Nain,	21	do, and I apologize that you recently received
22	which is the largest community, I believe	22	this, because I want to give something to the
23	there is potential both with solar and	23	minute, what I'm pointing out there is how
24	potentially some with wind, and the same in	24	other jurisdictions are moving very quickly
25	Hopedale. In Makkovik, there's a potential	25	across Canada because things are changing

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1	quickly in terms of technology and cost, even	1	building systems allow that, and if they don't
2	when diesel fuel rates have gone down in the	2	need that power at the time, they could sell
3	past couple of years which is very appreciated	3	that back to the provincial grid, or in this
4	by the region. What I would note is that the	4	case the local grid in this case specifically
5	Government of Newfoundland and Labrador, along	5	in Nain. There's a framework that has to be
6	with most other Canadian governments,	6	developed along with the provincial utility
7	including Ontario, Nunavut, Manitoba,	7	and the PUB. So when that policy is
8	Saskatchewan, Alberta, BC, Yukon, and NWT, I	8	established, in circumstances where a business
9	think Quebec was the only one who didn't sign	9	or in this case the Government of Nunatsiavut
10	up, but will eventually, they signed off at	10	puts up the solar power system, by way of
11	the premiers level a natural energy strategy.	11	example, there's another local source of power
12	A specific provision in the natural energy	12	that can help reduce the diesel demands and
13	strategy was to look at sharing and	13	the risk is taken, though, by the people who
14	collaboration on off grid innovations for	14	put that power - those new energy systems in
15	energy other than on the matter I've been	15	place. We're looking forward to that policy
16	speaking to, and given that other communities	16	being developed, the net metering policy. We
17	are engaged with this like the Northwest	17	don't know the details yet.
18	Territories, as I mentioned, and Northern		MS. DAWSON:
19	Quebec, I would note that should part of the	19	Q. And could you elaborate a little more about
20	direction here be to look at renewable energy	20	what was referred to as the off grid policy or
20	and energy efficiency, there are potential	20	the new initiative announced by the Government
22	collaborations across Canada, and in addition	22	of Newfoundland?
23	the Government of Newfoundland and Labrador		MR. CHRIS HENDERSON:
23	signed on to that. I would also note that the	23	A. It wasn't so much a new initiative, but an
24	Government of Newfoundland and Labrador had	24	initiative on the part of all premiers as part
25			
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1	also made a commitment to a net metering	1	of the national energy strategy to improve
2	policy, so to my example in Nain with the new	2	collaboration on energy innovation for remote
3	cultural centre being built, which we secured	3	off grid communities, and the examples I gave
4	support to put in solar panels free of charge	4	in the additional information are among some
5	to the residents and to the rate payers, if	5	of the innovations and there's others. So the
6	they generate electricity that is not needed,	6	governments agreed that they would collaborate
7	that actually would be able to be sold back	7	together in this process. We believe that, to
8	into the Nain local power grid and that's a	8	be frank, more collaboration from Newfoundland
9	policy that we're waiting for details on. So	9	and Labrador would be beneficial for
10	what I'd start to do with this additional	10	Newfoundland and Labrador. I noted in the
11	information is to point out that there's	11	brief, there's been two major events in the
12	innovations going on with off grid energy	12	last four or five months in Yellowknife,
13	across Canada, and collaboration has	13	Northwest Territories, and in Fairbanks,
14	potential.	14	Alaska, where there were representatives from
15	MS. DAWSON:	15	most Canadian provinces and territories with
16	Q. You used the word "net metering policy". Could	1 16	remote operations again sharing what works
17	you just elaborate a little bit about that?	17	better. There is the opportunity to learn
	MR. CHRIS HENDERSON:	18	from others, and so if one finds what Manitoba
19	A. Yes, thank you. The Minister of Natural	19	Hydro eventually does with their four remote
20	Resources of Newfoundland announced a net	20	communities, one doesn't have to start at
21	metering policy earlier this year, and what	21	ground zero, one can use technology
22	that says essentially is that home owner or a	22	assessment, economic modelling, and
23	small business, or government in this case,	23	installation experiences from elsewhere to
1 ~ ·		·	

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the local government, could generate renewable

energy for their own use as long as the

24

25

inform how it might work in Nunatsiavut; how,

for example, could the experience in Fort

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1	Simpson or in Liard or in Colville Lake in	1	v	ariable speed wind, so it's not a consistent
2	Northwest Territories work for Nunatsiavut	2	2 V	vind that could help the system. We might
3 9	should they look at solar power.	3	3 fi	ind that with some energy innovations and
4 MS. DA	AWSON:	4	4 V	vind energy that wind has potential there, but
5 Q.	I think that's all my direction for you. I	5	5 a	s I mentioned in my remarks, wind wouldn't be
6	don't know if anybody has any questions.	6	5 V	vhere I'd go first.
7 (10:30	) a.m.)	7	MR. YO	DUNG:
8 CHAIR	MAN:	8	3 Q. I	t occurs to me when I think of Nain, it's a
9 Q.	Mr. Young.	9	) la	arger community, so it might be sort of an
10 MR. Y	OUNG:	10		bvious target, so storage, I suppose, might
11 Q.	Yes, I do. Thank you, Mr. Chairman.	11		e the opportunity there if wind is not - you
	HRIS HENDERSON - CROSS-EXAMINATION BY MR.			ave capacity factors.
3 MR. Y				IRIS HENDERSON:
	Good morning, Mr. Henderson. Geoff Youn			Right. Yes, sir, storage of wind or solar, I
	Newfoundland and Labrador Hydro. Just a	15		nean, if you look at a company like Enerstore
	couple of areas. It was a very interesting	16		n Canada, which is one of the leading storage
	presentation this morning. I'm just wondering	17		ompanies in the world, their battery costs
	because of the discussion you mentioned a	18		re expected to reduce by 40 percent in the
	couple of times in your presentation that you	19		ext two years. They're a partner with Tesla.
	were aware of a fair bit of consultations	20		When they announced the partnership with Tesla
	going on with government, Hydro, and the	20		b do a home storage system for the home, they
	Board, are you aware of the wind testing and	21		eceived an order within 90 seconds across
	meteorological testing in Nain?	23		Canada for that, by way of example. So the
	HRIS HENDERSON:	23		torage example is key. So you've got these
	In Nain and in Hopedale.	24		wo vectors that have changed since you last
25 11.			· · ·	·
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1 MR. Y		1		poked at this in detail in 2009 in the solar.
	So you're aware that has been going on?	2		One is that solar rays, the converters,
	CHRIS HENDERSON:	3		nverters, and the panels and the racks have
	Yeah, but let me give you a specific becau			ome down in cost by over 60 percent. Solar
	when I was both in Hopedale and Nain, I w			torage technology proved to be robust and now
	to the anemometers.	6		s driving cost down. That's why I would
7 MR. Y		7	-	robably put solar at the top of the list as
	Right.	8		ne potential to look at that can drive down
	HRIS HENDERSON:	9		iesel. If we can shut off one of those
	One wasn't working.	10		ngines to cut off the peak load, that has
1 MR. Y		11		efinite impact on the cost structure of
2 Q.	Okay.	12	2 d	iesel.
	HRIS HENDERSON:		8 MR. YO	DUNG:
	The Nain system, there were two sites in N	lain, 14	4 Q. A	and you mentioned also the opportunity get
	one on the bluff, one near the station. I	15		ome federal funding, and, of course, Ramea is
	went to the monitoring computer and asked		5 a	n R & D project.
.7	operators do you know what that is, and the	ney 17	MR. CH	IRIS HENDERSON:
8	said, no. So what I have not seen, the win	d 18	8 A. E	Exactly.
9	energy data, so I was concerned the system	ms 19	) MR. Y	DUNG:
20 .	were installed that weren't seem to be	20	) Q. Y	You sound like you're familiar with that?
21 1	monitored. One system has been taken d	lown 21		IRIS HENDERSON:
22	since, as I understand. I'll say, though,	22	2 A. I	am. I think it's an intriguing system. It
	knowing wind energy in remote commu			ertainly is very innovative, given it's both
	pretty well, I don't expect the wind is going			vind and hydrogen in the system.
		- 1		

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1 Q. Uh-hm.	1	of those plants, they're reasonably nice and
2 MR. CHRIS HENDERSON:	2	cosy even in winter months for that reason.
3 A. Here I would still - we will need the	e diesel 3	The challenge is - this is where community
4 systems on the North Coast in certa	• •	energy planning comes in, is that where the
5 projection of time, and you need th		diesel plants are sometimes located, Rigolet
6 backup. The key thing is to reduce t		is down in the middle of the community, but
7 of diesel capital you have there, so c	-	others are a bit away from the main buildings,
8 have one or two motors rather than		and then you have to take that heat somewhere,
9 four, or five - actually, it's only two		so that means you have to ship it, you're in
10 four, none with five. Can you redu		bedrock.
amount of diesel fuel you consume?		IR. YOUNG:
diesel fuel costs represents about 80	-	Q. Exactly.
13 of the total systems cost currently. T		IR. CHRIS HENDERSON:
being the capital cost of the system		A. And getting it from that site to another site
that's where a combination of effi	•	is a problem. However, if you had certain
conservation, and renewables comes		community facilities that were being built
It's quite conceivable, in my view, t		nearby, so in Hopedale, for example, the
can probably reduce the diesel load	•	recreation centre is not very far at all, it's
to 50 percent, the demand consumpt		about 150 meters from the diesel plant, that's
20 next five to seven years.	20	being built now, so maybe, you know, waste
21 MR. YOUNG:	21	heating from the diesel plant into the
Q. With renewables?	22	recreation centre is a possibility. That's a
23 MR. CHRIS HENDERSON:	advanced 23	diesel based district, so that's combined heat
<ul><li>A. With a combination of efficiency,</li><li>efficiency and renewables, but alwa</li></ul>		power. The other district of combined heat power, though, is with biomass. I think the
25 effectively and renewables, but alwa		* •
1 officiency first	Page 62	Page (
<ol> <li>efficiency first.</li> <li>MR. YOUNG:</li> </ol>		community in Postville, which used to have a lumber mill, the facility is largely still
		there, that has great potential. That's where
<ul><li>3 Q. I agree with that.</li><li>4 MR. CHRIS HENDERSON:</li></ul>		you'll find very real interest in the
5 A. And conservation. That's where th	e numbers 5	Government of Canada to participate with that.
6 are the best. That requires a non-c		Even district heating for homes can change.
<ul> <li>are the best. That requires a honce</li> <li>expenditure or a capital expenditure</li> </ul>	-	Part of our work in the energy security plan
8 there's a quicker pay back.	8	last year we conducted an assessment of
9 MR. YOUNG:	9	district heating for homes. Here's an
Q. You touched upon another interestin	-	example, if you go into a smaller home, you
We've had some experience with thi		may have a shed outside of it which a boiler.
12 we haven't had great success at all,	-	You put the wood into that, put maybe three or
add, and real logistical challenges; d		four logs for a cold night, it burns glycol or
heating is the word that we use, at		a certain kind of liquid that then goes in
15 mentioned you had some knowledge	-	small little PVC lines that goes into the
16 diesel plants. Essentially, just f		home. Now in the past, you could only do this
17 everyone's understanding, it's recov		with a home that had cement slabs. Well, the
loss and using that.	18	technology has now evolved to put those PVCs
19 MR. CHRIS HENDERSON:	19	directly into wood frame homes with wood frame
A. Yeah, when you burn diesel in a mo		floors. You can actually buy the wood
lot of motors, you create heat along		flooring with the PVC installed. We did the
creating power or some form of ene	-	numbers on that, the pay back we think is
can put waterjackets around these		around four years. Now that's on the heat
24 engines and, therefore, you can use		side, but some of the facilities you have are
25 water for space heating. So if you g		using electric for heat, but heat is a reality

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1	for everybody in Nunatsiavut.	1	1 MR. YOUNG:
2	MR. YOUNG:	2	2 Q. Okay, so you can add one of these units?
3	Q. Right.	3	3 MR. CHRIS HENDERSON:
4	MR. CHRIS HENDERSON:	4	4 A. Yeah. You'd probably have to make some
5	A. So district heating has some potential in the	5	5 changes to control systems to allow them to be
6		6	6 integrated with the current system.
7		7	7 MR. YOUNG:
8	nature of the community design, but probably	8	8 Q. I can see the value of that if you were
9	would have looked at it for Hopedale.		9 putting on that incremental system.
10	MR. YOUNG:	10	10 MR. CHRIS HENDERSON:
11	Q. Our experience, as I mentioned, is somewhat	11	11 A. Sure.
12	limited, and the bedrock, the distances, the	12	12 MR. YOUNG:
13	lead loss is the issues, yeah.	13	Q. If you had two units on at sort of full load,
14	MR. CHRIS HENDERSON:	14	looking at two more -
15	A. Right.	15	15 MR. CHRIS HENDERSON:
16	MR. YOUNG:	16	16 A. Right.
17	Q. One last thing, and it's in your additional	17	17 MR. YOUNG:
18	information, I'm quite interested in this	18	Q. Just that one and (unintelligible). It's
19	actually, is the variable speed diesels. I'm	19	interesting and something to look forward to.
20	just curious what size units they would be,	20	20 Thank you, Mr. Henderson, that's all my
21	because there's one in BC that's being looked	21	21 questions.
22	at, you said?	22	22 MR. CHRIS HENDERSON:
23	MR. CHRIS HENDERSON:	23	A. Thank you.
24	A. Yes, from 100 megawatts up to 10 megawatts.	24	24 CHAIRMAN:
25	MR. YOUNG:	25	25 Q. Mr. O'Brien.
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1	Q. No, kilowatts?	1	1 MR. O'BRIEN:
2	MR. CHRIS HENDERSON:	2	2 Q. No questions.
3	A. I'm sorry, from 100 kilowatts to about 10	3	3 CHAIRMAN:
4	megawatts.	4	4 Q. Mr. Johnson.
5	MR. YOUNG:	5	5 MR. CHRIS HENDERSON - CROSS-EXAMINATION BY JOHNSON, Q.C.:
6	Q. Okay.	6	6 JOHNSON, Q.C.:
7	MR. CHRIS HENDERSON:	7	7 Q. I did, and Mr. Young picked up on that because
8	A. It can be sized - they're sized differently.	8	8 I think the diesel will be with us for some
9	I can certainly be pleased to share additional	9	9 time to come, and as regards the development
10	information about the company. I mean, these	10	10 of that technology by Innovus Power of
1	are the kinds of innovations that we're just	11	11 California, when was it developed?
2	really looking into because you will have to	12	12 MR. CHRIS HENDERSON:
13	replace the diesel system sometime in the next	13	13 A. About five years ago.
14	years, I would imagine, in the region, or	14	14 JOHNSON, Q.C.:
15	expand, and the potential for variable speed	15	Q. About five years ago, and are the capital cost
16		16	
17		17	
18		18	18 traditionally been using in the isolated
19	MR. YOUNG:	19	
	Q. Right.		20 MR. CHRIS HENDERSON:
20	MR. CHRIS HENDERSON:	21	A. They would be slightly higher, probably in the
20 21		21 22	
20 21 22	A. But doable, not - it's been done. It's just		range of 10 to 12 percent higher than your
20	A. But doable, not - it's been done. It's just not the plant you have now, but it's not	22	range of 10 to 12 percent higher than your current capital cost, but a reduction offset

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1 JOHNSON, Q.C.:		1	to the last question, and that is on variable
2 Q. In your additional information, you indicate	ed,	2	speed systems and better control systems, more
3 as you've testified, that Innovus is working	5	3	advanced control systems and how diesel demand
4 with several Canadian utilities, including BC	С	4	and supply is matched. The key thing with
5 Hydro and Northwest Territories Power	to	5	diesel is to not shut a diesel motor on.
6 determine the feasibility of site		6	That's what you want to do, and that requires,
7 demonstration, so what sort of work are the	ey	7	as I said, peak load shaving and demand
8 doing, just visiting the California		8	management. That's also behaviour based. I'll
9 operations, going through the figures, is that	ıt	9	give you an example of a grid question in
10 what it's consisting of up to this point?		10	Ontario. In Ontario now, if you turn on your
11 MR. CHRIS HENDERSON:		11	dryer at 7 at night versus 10 at night, you
12 A. They're looking actually at physical		12	pay more. So in our home, we're a bit frugal,
13 installation in BC some time in the next year	r.	13	my heritage is Scottish and Indian, and so
14 JOHNSON, Q.C.:		14	we're rather cheap in our family, so we don't
15 Q. Okay.		15	turn on the dryers until 10 at night. Now you
16 MR. CHRIS HENDERSON:		16	don't have that variable price -
17 A. So they're now in negotiation of that		17 CHA	*
18 contract.		18 Q.	Which is cheaper, I've got to ask you, Indian
19 JOHNSON, Q.C.:		19	or a Scotsman?
20 Q. All right, those were my questions. Thank y	vou	20 MR.	CHRIS HENDERSON:
21 very much.	,		There's a big debate in our family about that,
22 CHAIRMAN:		22	sir. As a Henderson, I'm a Scot, but you can
23 Q. Do you have any?		23	see by my pigment, I've got a little bit of
24 GREENE, Q.C.:		24	Indian as well. My joke, sir, if I might, is
25 Q. Yes, Mr. Chair.		25	that I say I'm the real Indian because
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1 MR. CHRIS HENDERSON - CROSS-EXAMINATION BY GREENE, Q.C	•	1	Christopher Columbus was looking for my people
2 GREENE, Q.C.:		2	versus finding the Indians that were here in
3 Q. Good morning, Mr. Henderson. You mentioned		3	Canada, and one time one Indian fellow said to
4 that you had met with representatives of Hydro		3	me, Chris, I don't mind that Christopher
		5	Columbus was looking for you people, I'm just
<ul><li>5 in Happy Valley Goose Bay, and you also</li><li>6 visited certain of the diesel plants, I</li></ul>			glad he wasn't looking for the Virgin Islands.
-		6	
		7	To that question, I mean, I think the
8 that the plants were okay for three to five		8	management of the systems, I think the people
9 years ago, but that they were not utilizing		9	in Newfoundland and Labrador Hydro are good,
10 current initiatives, and I wanted to ask you		10	they're very committed, but the diesel systems
11 what in your opinion are the top priorities		11	on a controlled basis can be improved better,
12 that Hydro should be looking at to implement?		12	but that requires more investment. The
13 MR. CHRIS HENDERSON:		13	challenge here is that I don't think you can
14 A. Let me, if I might, answer that in two ways.		14	look at the diesel power plants in isolation
15 One about the diesel plants and then secondly		15	from the whole community, and the promotion of
16 about the communities. With respect to the		16	energy efficiency, so on the behaviour side if
17 diesel plants, I do believe that to the		17	you can charge someone in Nunatsiavut less for
18 question asked earlier with regards to		18	cooking at 7 at night or 10 at night, which
19 combined heat power and the waterjacket		19	you don't want to, perhaps it's an education
20 potential, I think there is some of that in		20	process. For example, that's not going to be
21 one or two communities. It requires an		21	done by someone knocking door to door from
22 integration between the diesel plant and		22	Newfoundland Power saying would you like an
23 community planning to be able to do that. I		23	LED bulb, that's got to be people in the
24 do think on the diesel plants, the main		24	community saying if we do this, and we change
25 opportunities to look at, the response I gave		25	our behaviour patterns on use, we may not need

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1	that motor shutting on at 7 at night. There's		1	I think there's also opportunity to do
2	a more systemic approach to remote communiti	ies	2	collectively an even better job in the future.
3	that is needed, that is behaviour based and		3 0	GREENE, Q.C.:
4	conservation, that links demand with the		4	Q. Thank you. Those are all my questions.
5	actual generating system, and then looking at		5 (	(10:45 a.m.)
6	efficiency - secondly, efficiency, and then on		6 1	MR. CHRIS HENDERSON - CROSS-EXAMINATION BY VICE-CHAIR
7	renewables. So if I get to your question that		7 v	WHALEN:
8	what can be done by Newfoundland and Labrac	lor	8 1	VICE-CHAIR WHALEN:
9	Hydro strictly in the diesel plants, something		9	Q. I just have one. I'm interested in the energy
0	on waste heat recovery and definitely		10	security plan that you say is eminent. Is
1	something on variable speed motors, but you		11	that plan going to be strategic in nature or
2	really aren't (phonetic) tapping the potential		12	action oriented?
3	of the system without looking at the rest. I		13 N	MR. CHRIS HENDERSON:
4	would not - that's not the way the energy		14	A. It's both.
5	security plan that the Nunatsiavut Government		15 v	VICE-CHAIR WHALEN:
6	commission is approaching. We're approaching	g	16	Q. Okay.
7	it on an holistic basis.		17 N	MR. CHRIS HENDERSON:
8 (	GREENE, Q.C.:		18	A. It includes a strategic approach that on an
9	Q. And the final question, and it's not a legal		19	action basis proposes specific short term
0	question in terms of the Board's jurisdiction,		20	actions that in the next year or two have a
1	but in terms of what you would like the Board		21	lower capital cost impact. For example, I do
2	to take into account and what are you hoping		22	believe that coordinated within the
3	that the Board will ask or direct, or take		23	Nunatsiavut Government impacting on
24	into account, with respect to your evidence		24	behavioural changes of energy can have a
5	and that of Minister Shiwak?		25	concrete impact on diesel consumption. It
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11	MR. CHRIS HENDERSON:		1	includes medium term, looks at specific
2	A. Well, I want to be truly respectful here,		2	renewable power opportunities, the ones I've
3	because first of all, I'm not from here, and,		3	mentioned like solar storage, potentially wind
4	I mean - well, the first time I came here, an	d	4	and hydro, and it looks at the longer term
5	told me I was a CFA. I said, no, I'm not a		5	about the actual community infrastructure in
6	certified financial analyst. I leave the		6	the region, which can only occur over a
7	Board to its judgment because you sat through	<b>U</b>	7	capital cycle of a decade or two or more on
8	the testimony and know the whole pictur	æ.	8	how buildings are designed and how they are
9	However, what I do think, and I don't thin		9	built to standard. So what we start to do is
0	this is offline from where Newfoundland a	and	10	have a strategy plan that is also
1	Labrador Hydro is, nor where the province		11	collaborative. We believe the plan we
2	I think that with a more holistic community	-	12	presented by the Nunatsiavut Government to
3	energy planning process and the considerat	ion	13	Newfoundland and Labrador Hydro, the Public
4	and due diligence of technologies in		14	Utilities Board, and the province, to say,
5	efficiency, we can reduce the pressures in t	he	15	okay, how can we now make this a collective
6	future on island rate payers as a whole.		16	plan of all parties, and decide there, but
7	However, I think the testimony given by t		17	some specifics are proposed in both the short,
8	Minister, which is part of my expert report,		18	medium, and long term.
9	really think one needs to consider the uniqu	Je	19	VICE-CHAIR WHALEN:
0	social circumstances and climatic		20	Q. That sounds like a valuable piece of work and
1	circumstances and community circumstance		21	I look forward to seeing it. Thank you very
2	people in the region of Nunatsiavut. Any ra	ite	22	much.
3	cost share has a big impact on their		23 (	CHAIRMAN:
4	livelihoods and wellbeing, that I know is		24	Q. Sir, I must advise you to achieve non CFA
25	going to be part of the PUB calibrations, but	t l	25	status, the probationary period is between 20

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1 and 25 years.		
2 MR. CHRIS HENDERSON:		
3 A. Thank you, sir. I shall keep that	under	
4 advisement.		
5 CHAIRMAN: 6 Q. Thank you, Madam Dawson. I pre		
7 finished.	sume you are	
8 MS. DAWSON:		
9 Q. Yes, thank you.		
10 CHAIRMAN:		
11 Q. I guess we now are adjourned until	presumably	
12 Thursday.		
13 MS. GLYNN:		
14 Q. Right now, we do have a public pr	resentation	
15 scheduled for Thursday. We will	confirm as	
16 quickly as we can.		
17 CHAIRMAN:		
18 Q. Thank you.		
19 (UPON CONCLUDING AT 10:47 A.M.)		
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<ol> <li>CERTIFICATE</li> <li>I, Judy Moss, hereby certify that the foreg</li> <li>and correct transcript of a hearing in the</li> <li>Newfoundland and Labrador Hydro's</li> <li>Application heard on the 30th of Novem</li> <li>before the Commissioners of the Public U</li> <li>St. John's, Newfoundland and Labrador a</li> <li>by me to the best of my ability by mear</li> <li>apparatus.</li> <li>Dated at St. John's, Newfoundland and L</li> <li>this 30th day of November, A.D., 2015</li> <li>Judy Moss</li> </ol>	matter of General Rate ber, A.D., 2015 Jtilities Board, and was transcribed as of a sound	

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